



Report

 Date:
 15 April 2021
 Security Level:
 IN CONFIDENCE

To: Hon Carmel Sepuloni, Minister for Social Development and Employment Hon Kelvin Davis, Minister for Children

> Hon Priyanca Radhakrishnan, Associate Minister for Social Development and Employment

Hon Marama Davidson, Minister for the Prevention of Family and Sexual Violence

Report back to Cabinet on Budget 2019 sexual violence funding implementation

Purpose of the report

1 This report seeks your agreement to the process for reporting back to the Cabinet Social Wellbeing Committee on progress with the implementation of sexual violence services funded through Budget 2019.

Recommended actions

It is recommended that you:

- 1 note in April 2019 the Cabinet Social Wellbeing Committee invited responsible ministers to report on the implementation of the Budget 2019 funding allocated to the Ministry of Social Development and Oranga Tamariki for sexual violence support services [CAB-19-MIN-0174.36 refers].
- 2 **note** the report back is currently expected by 31 July 2021.
- 3 agree to either:
 - 3.1 Option 1 include the report back in another planned Cabinet paper led by the Joint Venture Business Unit (JVBU) on the engagement outcome of the National Strategy to eliminate family and sexual violence, due in September 2021. This would require you to notify the Cabinet Office that the original report back deadline will not be met (recommended option); or



3.2 Option 2 - take a separate paper to Cabinet on 28 July 2021 to report back on the implementation of Budget 2019 funding for sexual violence services.

AGREE / DISAGREE

Walderads

Marama Edwards Deputy Chief Executive Māori, Communities and Partnerships (Ministry of Social Development)

16 April 2021

16 April 2021

Date

Date

Aphra Green Deputy Chief Executive Policy and Organisational Strategy (Oranga Tamariki)

Hon Carmel Sepuloni Minister for Social Development and Employment

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Hon Prinyanca Radhkrishnan Associate Minister for Social Development and Employment 26/4/21

Date

Date

Option 1 (as outlined above) AGREE DISAGREE Option 2 (as outlined above) AGREE / DISAGREE 2021 Hon Kelvin Davis Date Minister for Children Option 1 (as outlined above) AGREE / DISAGREE Option 2 (as outlined above) AGREE / DISAGREE -MO Hon Marama Davidson Date Minister for Prevention of Family and Sexual Violence

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Background

- In Budget 2019, \$320.9 million of new funding was allocated over four years towards eliminating family violence and sexual violence in New Zealand. Of this funding, the Ministry of Social Development (MSD) received \$90.3 million and Oranga Tamariki received \$40.8 million to grow essential specialist sexual violence services.
- 3 This funding included moving towards fully funding existing service contracts, meeting known demand and expanding coverage of services – including services designed specifically for children and youth, investing to grow specialist sexual violence services with Kaupapa Māori providers, and providing specialist psycho-social support for adult victims of sexual violence through the court system.
- 4 Many of the providers of family violence and sexual violence services are funded by both MSD and Oranga Tamariki. The distribution of how these are funded are as follows:
 - 4.1 28 providers funded only by MSD
 - 4.2 4 providers funded only by Oranga Tamariki
 - 4.3 24 providers funded by both Oranga Tamariki and MSD.
- 5 Funding from both agencies allows for providers to support children and young people (under 18 years), and their family and whanau as well as adults (over 18 years). This enables providers to seamlessly continue supporting those who turn 18 years without the implications of contract lines.
- 6 The Joint Venture Business Unit (JVBU) regularly tracks progress on the implementation of Budget funding received for Joint Venture initiatives.
- 7 The Ministers of Social Development and Children, along with the then Parliamentary Under Secretary to the Minister of Justice, were invited to report back to the Cabinet Social Wellbeing Committee (Cabinet) by 31 July 2021 [CAB-19-MIN-0174.36 refers] on:
 - X1 progress with implementation of the newly introduced/expanded sexual violence services

7.2 updated service levels

7, 3, the early impacts of increased services on both demand and outcomes.

Budget 2019 implementation progress

- 8 As of March 2021, both Oranga Tamariki and MSD have increased provider sustainability by implementing funding increases to crisis support services from Budget 2019. Oranga Tamariki also increased funding to services for those displaying concerning and harmful sexual behaviours. This has enabled providers to target their waitlists and stabilise service provision.
- 9 Budget 2019 funding enabled MSD to continue previously time-limited funding for services for male survivors of sexual abuse and services to respond to harmful sexual behaviour. These services have expanded and are now available in more areas across New Zealand providing better access to those who need it.

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- 10 MSD has implemented two new services to address service gaps and to better respond to people affected by sexual harm:
 - 10.1 Court Support Services, which support victims going through the criminal justice system to reduce secondary re-victimisation and reduce the severity and duration of trauma-related symptoms were rolled out in Whangārei, Auckland, Wellington and Christchurch locations in 2020.
 - 10.2 Concerning Sexual Ideation services, which aim to increase the wellbeing of adults who exhibit concerning sexual ideation by providing access to support to reduce the chance of them engaging in harmful behaviours. It is available via all MSD-funded Harmful Sexual Behaviour providers.
- 11 MSD's development of Kaupapa Māori sexual violence services is well underway. To date, a Kaupapa Māori design working group has been established to discuss and design frameworks to build the capacity and capability of Kaupapa Māori providers.
- 12 Oranga Tamariki have completed an analysis of the current state of services for children and young people.
- 13 Oranga Tamariki is progressing in their engagement with iwi, hapu and whānau drawing from a Te Tiriti o Waitangi framework to ensure service responses are designed appropriately by Māori, with Māori, for Māori.
- 14 This engagement will inform the design of crisis support services and services for those displaying concerning and harmful sexual behaviours for Tangata Whenua and Tangata Tiriti. The engagement with iwi, hapi and whānau is expected to be carried out in August 2021.

Report back options analysis

15 Two options to report back to Cabinet on the implementation of Budget 2019 funding have been identified by MSD, Oranga Tamariki and the JVBU.

Option 1: Joint report back included in the Engagement Outcome of the National Strategy to eliminate family violence and sexual violence Cabinet paper (recommended)

- 16 The recommended option is to include the report back on Budget 2019 funding for the implementation of sexual violence services in the engagement outcome of the National Strategy to eliminate family violence and sexual violence. The Joint Venture is leading this paper and it is due to Cabinet in September 2021.
- 17 The benefits of this option include:
 - 17.1 Enabling the Joint Venture to tell a more comprehensive story about progress already made towards the collective goal of eliminating family violence and sexual violence
 - 17.2 Demonstrating how the individual initiatives form part of a systematic response
 - 17.3 Provides better context for the planned actions under the National Strategy and the importance of addressing sexual violence in New Zealand
 - 17.4 It is a good opportunity to reflect the Joint Venture's way of working by demonstrating a collaborative approach.
- 18 Please note that this option will require a notification to the Cabinet Office about a delay in the report back date beyond 31 July 2021. We will work with your offices on this process.

Option 2: Stand-alone joint report back to Cabinet

- 19 This option is to report back to Cabinet with a stand-alone single response from all three agencies by 31 July 2021. This would mean that there is no delay in the report back that would necessitate engagement with the Cabinet Office.
- 20 The disadvantages of this approach are:
 - 20.1 there are already several planned Cabinet papers about family violence and sexual violence this year. Getting an additional item on the Cabinet agenda may be difficult
 - 20.2 it will not allow agencies to present progress in context of how these initiatives fit within the wider government response to family violence and sexual violence.

Next steps

21 Following your decision MSD, Oranga Tamariki and the JVBU will liaise with Treasury on the details of the report back and advise your offices about the requirements for informing the Cabinet Office. We will continue to work on the Cabinet report back and provide you with a draft Cabinet paper closer to the time

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