

16 OCT 2020

Tēnā koe

On 21 August 2020, you emailed the Ministry of Social Development (the Ministry) and the Ministry of Health (MOH) requesting, under the Official Information Act 1982 (the Act), the following information:

- 1. A copy of MOH DSS's risk management programs and reporting mechanism for conflict of interest including any internal or external risk and assurance committees ( how long have these been in place;
- A copy of the conflict of interest register and internal policies and processes for both MOH / DSS and MSD / ODI office (and parties who sit within such as the DPOs);
- 3. The records (including dates) of the key points and decisions makings 17(1) Public Records Act 2005 relevant to the oral advice given by DSS/MOH and or the MSD/ODI to the Minister of Health, the Associate Minister(s) of Health, the Minister for Disability (or their representatives), and the Cabinet Social Wellbeing Committee, the Standard Committee for Health and in all matters related to the Home and Community Support Services Policy and the funding mechanisms of Individualised Funding and Funded Family Care (FFC) including the FFC transition into the Individualised Funding mechanism between 1 July 2016 and 20 August 2020.
- 4. Briefing papers, regulatory impact assessments, cabinet papers for the same subjects over the same period from both MOH DSS and MSD ODI.
- 5. Any/all record of key points, briefing papers RIS cabinet papers between the MSD Office of Disability Issues (and its internal bodies such as the Disabled People's Organisations) and the MOH over the same period and on same subjects
- 6. Any/all records of key points (et al above) between MOH and/or DSS and their funded agents the NASCs over the same period and re the same issues
- 7. Any/all records of key points (et al above) between MOH and/or DSS and their funded agents the Hosts.
- 8. Any/all records of key points (et al above) regarding joint advice given to the Ministers/Cabinet.

Throughout the MOH's review of Funded Family Care and the implementation of the changes, the Ministry has provided advice on:

The age of carers eligible for Family Funded Care and implications for young carers

- The interaction between changes to Family Funded Care and the Supported Living Payment – Carers' Benefit
- Links between the changes to Family Funded Care and Mahi Aroha: Carers' Strategy Action Plan 2019-2023
- Options regarding a litigation bar

Ministry staff attempted to contact you via email to refine your request on 28 August 2020 and again on 10 September 2020. As we did not receive a response from you, the Ministry has interpreted Questions 3, 4, 5 and 8 of your request to be for all advice provided to the Minister of Social Development on the changes to Funded Family Care.

The Ministry does not hold any information in relation to Questions 1, 2, 6 and 7 of your request. The Ministry would typically transfer these questions to MOH for a response, however, because the Ministry has been advised that MOH have received this request from you, the Ministry has not transferred these questions on this occasion. Instead, Questions 1, 2, 6 and 7 of your request are refused under section 18(g) of the Act, as the Ministry does not hold this information.

The following documents include advice that the Ministry provided to the Minister of Social Development, Hon Carmel Sepuloni, about the changes to Funded Family Care. These documents are attached for your reference:

- 1. Report, REP/18/4/636: Advice on a report into payments for family carers and a potential review of FFC, dated 4 May 2018
- 2. Aide-Memoire, REP/18/5/677: Paid Family Funded Care review/Carers' Strategy Action Plan joint engagement opportunities, dated 10 May 2018
- 3. Email: Aide Memoire as requested on draft of first Funded Family Care Cabinet Paper, dated 27 July 2018
- 4. Aide-Memoire, REP/18/8/1214: Draft Cabinet Paper: Funded health services provided by family and whanau Funded Family Care, dated 23 August 2018
- 5. Aide-Memoire, REP/18/11/1596: Revised approach to Family Funded Care review, dated 6 December 2018
- Email: FW: [DI]/[SD] Advice Ministerial consultation: Family Funded Care papers [I] – DUE 12noon Tuesday 5<sup>th</sup> March, dated 1 March 2019 [ODI]
- Email: FW: [DI]/[SD] Advice Ministerial consultation: Family Funded Care papers [I] – DUE 12noon Tuesday 5<sup>th</sup> March, dated 5 March 2019
- 8. Email: Consultation Funded Family Care paper for SWC, dated 10 May 2019
- 9. Email: Consultation Government Response to the petition of Funded Family Care, dated 30 August 2019 [ODI]
- 10. Email: Government Response to the petition on Funded Family Care, dated 4 September 2019

The following document may also be of interest to you, and is attached below:

11. Mahi Aroha: Monitoring and Reporting update, dated 11 June 2020

The report mentioned in Document One, *Paid family Care Discussion: Funded Family Care and other schemes in New Zealand* is publicly available at the following link: www.carers.net.nz/wp-content/uploads/2018/05/Paid-Family-Care-Discussion-Paper-FINAL-24-April-2018.pdf.

Please note that some information in the documents provided is not relevant to Funded Family Care, and therefore has been redacted and marked as 'Out of Scope'.

Some information in these documents is withheld under section 9(2)(a) of the Act in order to protect the privacy of natural persons. The need to protect the privacy of the individuals concerned outweighs any public interest in this information.

Some information is withheld under section 9(2)(h) of the Act in order to maintain legal professional privilege. The greater public interest is in ensuring that government agencies can continue to obtain confidential legal advice.

Information in these documents is also withheld under section 9(2)(f)(iv) as it is under active consideration. The release of this information is likely to prejudice the ability of government to consider advice and the wider public interest of effective government would not be served.

A small amount of information is withheld under section 9(2)(g)(i) of the Act to protect the effective conduct of public affairs through the free and frank expression of opinions. I believe the greater public interest is in the ability of individuals to express opinions in the course of their duty.

A small amount of information is withheld under section 9(2)(ba)(i) of the Act as it is subject to an obligation of confidence, and if released, could prejudice the supply of similar information in the future. The greater public interest is in ensuring that such information can continue to be supplied.

The principles and purposes of the Official Information Act 1982 under which you made your request are:

- to create greater openness and transparency about the plans, work and activities of the Government,
- to increase the ability of the public to participate in the making and administration of our laws and policies and
- to lead to greater accountability in the conduct of public affairs.

This Ministry fully supports those principles and purposes. The Ministry therefore intends to make the information contained in this letter and any attached documents available to the wider public. The Ministry will do this by publishing this letter and attachments on the Ministry of Social Development's website. Your personal details will be deleted, and the Ministry will not publish any information that would identify you as the person who requested the information.

If you wish to discuss this response with us, please feel free to contact <u>OIA Requests@msd.govt.nz</u>.

If you are not satisfied with this response in relation to your request about Funded Family Care, you have the right to seek an investigation and review by the Ombudsman. Information about how to make a complaint is available at www.ombudsman.parliament.nz or 0800 802 602.

Ngā mihi nui

PP-

Molly Elliott General Manager Social Development, Child and Youth Policy





Date:

3 May 2018

Security Level: IN CONFIDENCE

To: Hon Carmel Sepuloni, Minister for Social Development

### Advice on a report into payments for family carers and a potential review of Family Funded Care

### Purpose of the report

- This paper provides you with information on key points from a recently commissioned 1 report commissioned by the Carers Alliance about paid family care: Paid Family Care Discussion: Funded Family Care and other schemes in New Zealand.
- It also provides you with advice about a potential review of the Ministry of Health's 2 Family Funded Care policy and legislation, and any Implications for the Carers' Strategy Action Plan 2019 - 2023.

### **Recommended actions**

It is recommended that you:

- 13 note that the Carers Alliance commissioned a report Paid Family Care Discussion: Funded Family Care and other schemes in New Zealand outlining views on paid family care (attached)
- note that the central concern raised in the report is a view that the current payment 14 systems are seen as unfair and discriminatory
- note that the report does not consider other financial support available, including 15 Supported Living Payment and support for additional costs, such as the Accommodation Supplement, Child Disability Allowance, and the Community Services Card
- note that the Minister of Health is considering a review of the Funded Family Care 16 policy that could include Disability Support Services and District Health Board family care policies
- note that we will work with the Ministry of Health to align the development of the 17 Carers' Strategy and any review of Family Funded Care

James Poskitt General Manager **Community and Families Policy** 

Hon Carmel Sepuloni Minister for Social Development

Date

### Background

Adequate financial assistance is a priority for family carers

- 3 The third five-year Carers' Strategy Action Plan 2019 2023 is being developed in partnership with the New Zealand Carers Alliance (the Alliance) and government agencies. As part of initial conversations to shape the Plan, the Alliance has raised the issue of financial assistance for family carers.
- 4 This specific issue has not been included in previous Action Plans, as they have focused primarily on raising awareness of existing supports and services for family carers, including:
  - current financial support
  - provision of information (such as updating the Guide for Carers that contains a section on Support)
  - networking and carer support opportunities
  - a respite care matching service.
- 5 To raise awareness of the issue and initiate discussions with government, the Alliance has commissioned the following report *Paid Family Care Discussion: Family Funded Care and other schemes in New Zealand*. The report summarises responses from key stakeholders, many of whom are family carers, about payments to carers.

The Minister of Health is considering a review of Family Funded Care

- 6 The Government's pre-election commitments have included repealing the Act that governs paying family members. The MoH has provided advice to its Minister about a potential review of Family Funded Care<sup>1</sup> (FFC) policy. A proposed scope of any review is likely to include the Disability Support Services (DSS) FFC policy and the District Health Board (DHB) family care policies.
- 7 A potential review will be carried out in the context of paid family care in general, including ACC policies alongside the cross government work to develop the new Carers' Strategy Action Plan. This will ensure the issue of payment to family carers is considered as part of the wider government policy of payment to carers.

### A potential review of FFC will align with the refresh of the Carers Strategy Action Plan and Disability Action Plan

8 The Office of Disability Issues and the Ministry for Social Development (MSD) are undertaking work this year that addresses some of the common issues and the same population groups that could be part of a review into FFC. There is an opportunity for all three agencies to work together to ensure priorities and stakeholder engagement align and complement each other.

# The report states that system wide change is needed to improve payments to carers

9 The report summarises views<sup>2</sup> of key stakeholders experiences with FFC, ACC<sup>3</sup> and paid family care from DHBs (for older people being supported, those supporting a person of any age with long-term chronic conditions, palliative care, and mental health and addiction conditions).

Advice on a report into payments for family carers and a potential review of Family Funded Care

<sup>&</sup>lt;sup>1</sup> FFC allows for Disability Support Services (DSS) funding to some disabled people 18 years and over and who choose to employ an eligible and approved family/whānau member to provide support services.

<sup>&</sup>lt;sup>2</sup> Views were sought from 36 interviews and 406 responses to an online survey.

<sup>&</sup>lt;sup>3</sup> ACC payments are for serious injury as part of its scheme and pays some family members for home-based care.

- 10 While there was an acknowledgement from stakeholders that policies in place have improved over time and that will continue, in general feedback shows that family carers want to see urgent changes to current payment systems which are seen as unfair and discriminatory. The majority of the concerns raised were about the MoH's FFC policies.
- 11 Key concerns raised in the report include:
  - discrimination with inequitable payment, hours of care being capped at 40, payment only offered to a certain age for FFC, and spouses and partners being excluded from being paid from MoH payments
  - assessment systems are seen as inconsistent, inaccurate and unfair, and seem to be linked to minutes per task rather than being based on need
  - Family Funded Care requires the disabled person to be the employer when they
    are not always capable of making these decisions
  - the desire for a range of options for payments to carers, including employment, contracting, and direct payment approaches
  - the repeal of part 4A of the New Zealand Public Health and Disability Act 2000
    which prevents any further cases on the status of families being paid from being
    heard before the Courts (Ministry of Health v Atkinson).
  - the difficulties of navigating multiple funding streams with various rules and payment methods
  - the lack of uptake of payments (an estimated 354 families are receiving FCC payment out of a possible 1,600 families, and for the DHB family policy payments this is also low but it is not known why)
  - the increasing economic pressures family carers face, particularly for those who leave the workforce, resulting in lost wages and a reduction to access to benefits such as Kiwisaver, as well as an inability to plan for retirement.

# The report suggests possible policy and legislation changes to improve outcomes for family carers

- 12 The report highlights stakeholder feedback arguing that change must not wait for the implementation of the DSS Transformation but issues should be addressed with urgency across the system. Key changes sought include:
  - alignment of legislation, strategies and policies to make one fair system
  - open and transparent assessment processes and appeal processes
  - the DSS policy needs to be addressed most urgently regarding discrimination, notably:
    - removing the age 18 restriction for the person needing support
    - paying a fair wage, including consideration of the recent Pay Equity decisions
    - not limiting the hours family can be paid to 40 hours per week, but based on need and family circumstances
    - providing choice and a more open and flexible process for paid family care payment processes, including consideration about who the employer is
    - removing the rule that spouses, de-facto partners and civil union partners can't be a paid family carer
    - informing and promoting paid family care as an option across assessors and funders
  - simplification and connection of the health system to give disabled people and families more choice
  - providing information and support to work.

- 13 The report focuses on feedback from key stakeholders, including family carers, about MoH and ACC payments to family carers. It does not provide analysis of existing policies, or identify options for change.
- 14 We note that it does not consider other forms of payments available to carers, such as the Supported Living Benefit, the Child Disability Allowance, and the Community Services Card.

### The Report contains qualitative information to help inform the new Carers' Strategy Action Plan

- 15 Previous consultation with carers has raised similar concerns. In addition, carers have identified issues with navigating systems, respite care, being valued, and inconsistencies with implementation of policies are recognised priorities for all family carers.
- 16 We will be considering these key issues in the context of a wellbeing approach to frame the development of a new Action Plan.

# The Ministry of Health has provided advice to its Minister about potentially reviewing Family Funded Care

There are benefits in aligning any review of FCC and the broader Carers' Strategy Action Plan

- 17 A potential review is likely to be linked with the Carers' Strategy Action Plan. Aligning work will enable joint consultation opportunities, and the ability to inform Budget 2019 as well as improve longer-term outcomes for carers. In addition, working together will avoid duplication, ensure consistency, and enable better connectedness across agencies. It is also important that a potential review is acknowledged as the new Carers' Strategy Action Plan progresses.
- 18 If there are any changes to FFC, including changes to eligibility criteria, this could impact on family carers in general under the carers strategy and other available financial support, such as the Supported Living Payment provided by MSD.
- 19 We understand from MoH officials that the scope of any review into FFC may also include pay equity and paid 'formal' workforce. We will continue to work with MoH to better understand what a potential review will be focusing on, and any implications on the Carers' Strategy Action Plan.
- 20 The MoH has advised that as part of a potential review of FFC it intends to engage with disabled people, family carers, and wider. This creates an opportunity for MSD as well as the Office for Disability Issues (ODI) to collaborate on key strategic issues and undertake joint engagement where possible.

### **Next steps**

21 We will work with MoH to align the development of the Carers' Strategy and a potential review of the FFC and will provide you with an update on progress in the near future.

### Appendix

22 Discussion Paper for Carers New Zealand and the NZ Carers Alliance: Paid Family Care Discussion and other schemes in New Zealand.

REP/18/4/636

Author: (<sup>\$ 9(2)(a)</sup>, Senior Advisor, Social Sector Policy)

Responsible manager: (<sup>\$ 9(2)(a)</sup>, Manager, Social Sector Policy)

# Aide-mémoire



#### MINISTRY OF SOCIAL DEVELOPMENT TE MANATŪ WHAKAHIATO ORA

Meeting

Date:	10 May 2018	Security Level:	IN CONFIDENCE

For:

Hon Carmel Sepuloni, Minister for Social Development and Disability Issues

File Reference: REP 18/5/677

### Paid Family Funded Care review / Carers' Strategy Action Plan joint engagement opportunities

Meeting/visit details	8:00am - 8:30am, Tuesday, 15 May 2018, Your Office 5.1 EW
Expected Ministers	Høn Ian Lees-Galloway, Minister for Accident Compensation Corporation,
e C	Hon Julie Anne Genter, Associate Minister for Health
	On behalf of the Minister of Health, Julia Haydon-Carr, Political Advisor
Attendees	Arati Waldegrave, Policy Advisory Group, Department of Prime Minister and Cabinet
JE. A	Toni Atkinson, General Manager, Disability Support Services, Ministry of Health
SILLS	Phil Knipe, Chief Legal Advisor, Ministry of Health
all DU	s 9(2)(a) , Disability Policy Manager, Ministry of Health
	James Poskitt, General Manager, Community and Families Policy, Ministry of Social Development
2	Brian Coffey, Director, Office for Disability Issues
Purpose of	The meeting will provide you with the opportunity to discuss:
meeting/visit	<ul> <li>whether the scope of the review of Paid Family Funded Care (FCC) should be expanded to include ACC policy on payments to family carer</li> <li>a joint targeted stakeholder engagement process for related government work, specifically the development of a new Carers' Strategy Action Plan (CSAP) 2019 – 2023, the review of FFC, and a refresh of the Disability Strategy Action Plan (DSAP) 2019 - 2023.</li> </ul>

Background	The Minister of Health and the Associate Minister of Health have agreed to proceed with a review of FFC.		
	The scope of the review includes Disability Support Services (DSS) FFC policy and legislation under section 4A of the New Zealand Public Health Act 2000. It will also include related District Health Board (DHB) Paid Family Care policies in respect of aged care, long-term conditions and mental health and addictions.		
Key talking points	You may wish to discuss the following points at the meeting:		
	<ul> <li>that there is a risk that the Family Funded Care review could overshadow the engagement for the Carers' Strategy Action Plan 2019 - 2023 and needs to be managed to ensure that other key priority areas are given similar consideration as the issue of payment to carers.</li> </ul>		
	<ul> <li>where possible the Carers' Strategy Action Plan will link in with other work underway across the Government to collect information that may involve carers.</li> </ul>		
	<ul> <li>a separate, phased announcement process would inform the public about the review into concerns raised about payments to family carers. We recommend that engagement for the Carers' Strategy Action Plan is announced after the FFC review, but that it acknowledges the review as one of the key aspects that will be considered.</li> </ul>		
Key issues	The Carers' Strategy Action Plan is in initial stages of development		
	The issue of payments to family carers has been raised as a significant concern for carers in the context of previous Carers' Strategy Action Plans. The review of is one of many issues for carers that will be considered as part of developing the new Action Plan.		
MO.	Policies on payment to family carers vary on who is receiving care. Payments for carers may be made by:		
	<ul> <li>Ministry of Health's Disabilities Support Services</li> <li>District Health Boards</li> <li>ACC as part of its serious injury scheme</li> <li>Ministry of Social Development through the welfare system (Supported Living Payment) and through additional support such as the Accommodation Supplement and the Child Disability Allowance.</li> </ul>		
	The FFC policy has been a matter of litigation and on-going concern for the disability and carers sector		

The Carers' Alliance released a report this week about Paid Family Care. The report's key findings call for an urgent change to policy and legislation settings for payments to family carers. Advice was provided to your Office last week on the Report and the potential Paid Family Funded Care review [REP 18/4/636].

The legislation that prevents some families from payment will also be examined by the United Nations' Convention on the Rights of Persons with Disabilities (UNCRPD) as a result of sector concerns.

The Office for Disability Issues (ODI) has three pieces of work in its work programme for this year that it will be consulting and engaging on across similar timeframes:

- State Report to UNCRPD
- the Disability Strategy (2016-2026) Outcomes Framework
- Disability Action Plan (2019 2022).

## There are opportunities to align key pieces of work across the sector

The FFC review should be considered within the wider context of government priorities for carers, and will help inform work to develop the new Carers' Strategy Action Plan

A joint engagement approach to align process for the review of FFC and the CSAP, and where possible ODI's three areas of work would have the following benefits:

- coordinated Cabinet reports to help inform Budget 2019 decisions
- alignment and connectedness across government
- clear communication and consistency of messages to stakeholders and the wider public
- ensuring communities experience a cohesive engagement process over related issues.

As part of a joint engagement proposal, it is intended that people will be able to provide feedback on any of the work streams directly to Government through a single channel of communication.

There is a risk that the controversial nature and high-public scrutiny of the FFC review overshadow ODI and the CSAP work. The FFC review is only one aspect of the broader issues affecting carers. Cross-agency officials will work together to manage this issue through the consultation and engagement process.

This risk could also be managed through separate, phased announcement of the three areas of work. We recommend that the FFC review is announced first due to its controversial nature and is followed up by the wider stakeholder engagement for the CSAP and ODI work programme.

For other work across the sector, including the Mental Health and Addiction review and the Positive Ageing Strategy we will work with agencies to share consultation information where possible. **Next steps** Following the meeting, we will provide you with further advice on the strategic framework for the CSAP and ODI's work programme and a more detailed engagement plan for your consideration.

Author: ( <sup>\$ 9(2)(a)</sup>	, Senior Polic	y Analyst, Social Sector Policy)
Responsible mana	ger: (§ 9(2)(a)	, Manager, Social Sector Policy)

From:	s 9(2)(a)		
To:	s 9(2)(a) r@parliament.govt.nz		
Cc:	i request (MSD); MSD_REPORT_NUMBER_REQUESTS (MSD); s 9(2)(a) James Poskitt; s 9(2)(a)		
Subject:	Aide memoire as requested on draft of first Funded Family Care Cabinet paper		
Date:	Friday, 27 July 2018 12:01:28 PM		
Attachments:	aide memoire for Ministers" consultation version of FFC Cabinet paperdocx		

Hi 5 9(2)

Aide memoire requested by you below attached.

Cheers

s 9(2)

s 9(2)(a)

Principal Analyst Community and Families Policy Ministry of Social Development P O Box 1556 Wellington s 9(2)(a)

 From: s 9(2)(a)
 @parliament.govt.nz]

 Sent: Wednesday, 25 July 2018 6:43 p.m.
 To: s 9(2)(a)

 Cc: James Poskitt; i\_request (MSD); Brian Coffey
 Subject: RE: Advice request: draft of first Funded Family Care Cabinet paper

Resending as I had a bounce back.

s 9(2)

From: 5 9(2)(a)		
Sent: Wednesday, 25 July 2018	8 6:34 PM	
To: 5 9(2)(a)	@msd.govt.nz>	
Cc: James Poskitt <sup>\$ 9(2)(a)</sup>	and the second second	; 'i_request (MSD)'
<i_request@msd.govt.nz>; Bri</i_request@msd.govt.nz>	an Coffey <sup>s 9(2)(a)</sup>	States and the
Subject: Advice request: draft	of first Funded Fam	ilv Care Cabinet paper

His 9(2)

The Minister has asked for a summary and advice on the attached draft of the Funded Family Care Cabinet paper. Advice should focus on the intersection with Minister Sepuloni's portfolios, particularly the Carers Strategy, and pull out any key issues for the Minister at this early stage – I am advised that the paper has not yet gone for agency consultation and will likely be circulated next week. It is likely to go to SWC on 5 September. Is it possible to have an aide-memoire provided **by midday Friday 27 July**? I understand this is a tight turnaround, so advice can be kept relatively high-level and focus on key issues only. If you think a different format would be more suitable, happy to discuss.

Below is a brief summary on the Funded Family Care (FFC) Cabinet paper and its intent, a highlevel timeline, and a reference to ACC not being in scope for change.

### Purpose of draft Cabinet paper

To introduce FFC to Cabinet and seek agreement for policy work and targeted engagement toward a November Cabinet paper for decisions on options for change.

### Current draft

To provide Ministers with a first draft of the Cabinet Paper for their feedback on:

- tone and content
- the level of detail considered appropriate on:
  - financial information to include in the Cabinet paper (ie, estimated costs of policy change to extend eligibility of FFC and with increase pay rates - set out in HR20181346) – detailed information will be set out in the Nov Cabinet paper
  - ه s 9(2)(ħ)
- timeframes (see below)
- links with related work such as the Carers Strategy Action Plan

Ministry of Health need Cabinet approval by early September to meet the following timing:

- early September announcement Ministers are considering options for change and want to engage with stakeholders on options
- September stakeholder engagement (leveraging Carers Strategy Action Plan early engagement)
- October Health report on recommended options and ministerial directions
- November Cabinet report back with Ministers' preferred options for decision
- Oct-Feb Budget 19 bids subject to Ministers' decisions

### ACC not in scope for change

- ACC pays family carers under an attendant care policy which has several differences to the two FFC policies. These differences are often highlighted as further reason for change in FFC and are referred to in the Cabinet paper.
- It was decided early on that ACC was not in scope for change with FFC. This was confirmed by Ministers (incl Min Lees-Galloway) at the meeting on 28 June.

Thanks s 9(2)

s 9(2)(ā)	Private Secretary, Social Development and Disability Issues
s 9(2)(ā)	

Office of Hon Carmel Sepuloni MP, Minister for Social Development, Minister for Disability Issues, Associate Minister for Pacific Peoples, Associate Minister for Arts, Culture and Heritage

This email communication is confidential between the sender and the recipient. The intended recipient may not distribute it without the permission of the sender. If this email is received in error, it remains confidential and you may not copy, retain or distribute it in any manner. Please notify the sender immediately and erase all copies of the message and all attachments. Thank you.





Draft Cabinet paper

Date: 27 July 2018 Sec

Security Level: Cabinet Sensitive

For: Hon Carmel Sepuloni, Minister for Social Development

File Reference: REP/18/7/1090

### Funded health services provided by family and whānau – Funded Family Care (draft Cabinet paper for Ministerial feedback)

Ministers	Hon David Clark, Minister of Health and Hon Julie Ann Genter, Associate Minister of Health	
Purpose	A first draft of the Cabinet paper has been circulated for Ministers to provide feedback on tone, content and the level of detail considered appropriate.	
Proposal	The paper, as drafted, seeks Cabinet agreement to:	
( Col	<ul> <li>the Ministry of Health providing options for change to Family Funded Care (FFC) arrangements</li> </ul>	
Ch	<ul> <li>the Ministry of Health undertaking targeted engagement on options for changes to FFC</li> </ul>	
14th of	<ul> <li>the Minister and Associate Minister of Health formally announcing the government will consider options for changes to FFC</li> </ul>	
1 BS	<ul> <li>invite Ministers to report back in November for decisions on legislation, eligibility and operational policy.</li> </ul>	
210°	The body of the paper notes that FFC has been the subject of considerable criticism, media coverage and (successful) legal challenges. Criticisms centre on the legislative provision protecting FFC from:	
~	<ul> <li>human rights complaints,</li> </ul>	
	<ul> <li>low rates of pay for family carers compared to contracted carers,</li> </ul>	
	<ul> <li>not being allowed to employ spouses/partners as carers</li> </ul>	
	<ul> <li>people under 18 years of age not being allowed to employ a family carer (usually a parent)</li> </ul>	
	<ul> <li>the Ministry of Health requirement for an employment relationship between the disabled person and family member.</li> </ul>	

Suggested	Tone		
feedback	Ministry of Health pol	cusses criticisms of FFC, licy and operational setti of options for major cha is commendable.	ngs and proposes
	but the discussion is analysis, including leg added to the paper n carers' views into cor on the range of optio the plan to have an in that communities are	ission about the implicat largely based on officials gal advice. We suggest t oting the importance of insideration before any de ns to be considered. The independent facilitator for e wary of the approach to oble in litigation on FFC –	s' views and hat some text be taking family ecisions are made context noted in r engagement – o change given the
	Content	AVS	CH V
	be made at once, if a options for changes t move from minimum made in a series of g	assume that all options greed. Consideration cou o be made incrementally wage to pay equity min raduated steps, or option ould be implemented firs e place later.	uld be given to . For example a imum could be ns identified as
Ĉ	of scope for this exer is less public criticism	ly agreed that ACC FFC p cise. That, along with co of the ACC approach is the focus at this stage s d DHB FFC.	mment that there noted in the
	Level of informatio	n	
	engagement process, about the options cou of the options out be reference to potentia for demand, the deta options would be mot	ed to either rule out opti , but the level of informa uld lead Ministers to cons fore the engagement pro l costs is useful context, iled information about co re appropriately presente nake decisions on options	ation provided sider ruling some ocess. While noting implications osts of various ed at the time
Key issues	Co-ordination of we	ork streams	
KCY ISSUES	ordinated with other	the targeted engagemen government consultatior d engagement processes ies for	n with similar
$\lor$		nt response to the UN C ons with Disabilities	ommittee on the
	- a new action p	olan for the New Zealand	l Carers' Strategy
	- a new action p	olan for the NZ Disability	Strategy.

We agree that co-ordination and clear communication on these engagement processes is important. We are working with Ministry of Health and the Office for Disability Issues on these processes.

#### **Clear messaging**

There are strong links between the work on the new Action Plan under the Carers' Strategy and work on FFC. While the two pieces of work are being managed separately (with both work streams keeping the other informed to ensure co-ordination), investment in FFC is an investment in carers and is part of the whole package of government work to support carers. You could discuss with your colleagues how you want to position the messaging on the connections and separate engagements on these two pieces of work as they progress

### Working with the Carers' Alliance

We are working closely with the Carers' Alliance on the development of a new Carers' Action Plan under the Carers' Strategy. The Carers' Alliance, a consortium of more than 45 national not-for-profits, supports separate engagement on FFC, which otherwise could dominate issues identified by carers.

The Carers' Alliance is calling for a better fairer Carer Support Subsidy and respite services for carers of all ages, a fair payment system for carers, and a continence system that is transparent and fair for all New Zealanders. These are issues that are outside the scope of the review of FFC and will be picked up in the more comprehensive planning for the new Carers' Action Plan.

In our discussions with the Carers' Alliance they have also stressed the importance of FFC to their membership. There is a risk that the Alliance will be disappointed by an announcement only of a commitment to engage. This could impact on the Carers' Alliance support for the development of a new Carers' Action Plan.

## The balance between the role of the family and of the state is a core issue

The FFC work is challenging as it requires consideration of the role of the family and the role of the state in providing care for disabled people. The draft Cabinet paper notes the Carers' Alliance view that reliance on family as the first line of support is no longer sustainable.

### It will be important to make sure current disadvantages are not exacerbated for Māori and Pacific carers

There is a risk that changes envisaged for FFC could exacerbate the current inequalities between Māori and Pacific carers and other carers. In the current environment, Māori/whanau carers and Pacific aiga carers often do not identify themselves as carers and have low take-up of the support that is available through government agencies. Further work on FFC will need to include a pro-active approach to ensure that Māori and Pacific carers access support.

Author: <sup>\$ 9(2)(a)</sup>, Principal Policy Analyst, Community and Families Policy

Responsible manager: <sup>\$ 9(2)(a)</sup>, Policy Manager, Community and Families Policy





Draft Cabinet paper

Date:	23 August 2018	Security Level: Cabinet Sensitive

For: Hon Carmel Sepuloni, Minister for Social Development

File Reference: REP/18/8/1214

### Draft Cabinet paper: Funded health services provided by family and whānau – Funded Family Care

	Hon David Clark Minister of Health and Hon James Shaw	
Ministers	Hon David Clark, Minister of Health and Hon James Shaw, Acting Associate Minister of Health	
Purpose	A further draft of the Cabinet paper (dated 10 August 2018) has been circulated for the Minister's information.	
Draft Proposal	The draft paper seeks Cabinet agreement to:	
Ê	<b>Either</b> formally announce that the Government intends to mak changes to Funded Family Care (FFC) arrangements including the repeal of Part 4A of the New Zealand Public Health and Disability Act 2000 and to undertake targeted engagement.	
Elles	<b>Or</b> announce the intent to consider options for change to the FFC policy and legislation including repeal of Part 4A and to undertake targeted engagement.	
al al al	The draft paper also seeks agreement to report back in November 2018 on the policy, financial and human rights implications, options and phasing for decisions on:	
CIV	the repeal of Part 4A	
je v	<ul> <li>the FFC eligibility of the following groups to make payments for the support of people assessed as having high or very high needs:</li> </ul>	
2	<ul> <li>spouses/partners</li> </ul>	
	<ul> <li>parents or close family members who live in the same residence as a supported person under 18 years old.</li> </ul>	
	<ul> <li>changing the requirement for an employment relationship between the disabled person and family member, under the Disability Support Services FFC policy</li> </ul>	
	<ul> <li>the type of 'care' that can be paid for</li> </ul>	
	<ul> <li>pay rate equity (with contracted family carers rates)</li> </ul>	
	<ul> <li>the way FFC would be managed in the MidCentral prototype of the transformed disability support system commencing 1 October 2018.</li> </ul>	

### The draft paper also says that:

An early announcement of intent to repeal Part 4A would essentially commit the Government to this action ahead of Budget 2019 decisions. (Note: the decision for early repeal would also require a regulatory impact analysis to support it which is currently not included.)

Initial modelling suggests additional estimated costs totalling \$33.7 million over four years for the draft FFC eligibility proposals.  $s^{(9)(2)(g)(i)}$ 

Wider public consultation is not proposed on FFC arrangements and options for change as the issues of concern have been well known since introduction. Instead, targeted engagement with key stakeholder groups including affected families is proposed to inform later decisions on proposals for change.

The draft paper also includes a noting recommendation that targeted engagement on FFC will be coordinated as far as possible with other government consultation occurring at approximately the same time on:

- the draft Government response to the UN Committee on the Rights of Persons with Disabilities' List of Issues
- a new Action Plan for the New Zealand Disability Strategy
- a new Action Plan for the New Zealand Carers' Strategy.

### Our advice

The draft paper's recommendations provide the basis for addressing the payment of family carer support for people assessed as having high or very high needs under the Disability Support Services FFC policy or the DHB Paid Family Care policy.

#### Engagement must target Māori and Pacific carers

The draft paper includes targeted engagement with family carers to inform decisions on options. The paper is silent on engagement with Māori carers and Pacific carers.

We know that Māori carers and Pacific carers often do not identify themselves as carers and have lower take-up of the support that is available through government agencies than other major groups. As you are aware, the planned targeted engagement to support the development of the new Carer Support Action Plan specifically includes engagement with Maori carers and Pacific carers.

It is important that the targeted engagement actively seeks the views of Māori carers and Pacific carers to inform decision making and subsequent service delivery design. This will also reduce the risk that changes to FFC could exacerbate current inequalities.

### The balance between the role of the family and of the state is an important threshold issue

With the repeal of Part 4A the FCC eligibility threshold will be set by the high or very high needs policy definitions.

Going forward, these definitions would seem to set the balance point between the role of the family and the role of the state in regard to funding resourcing of significant levels of personal care and household support provided by family members.

The draft Cabinet paper does not describe the high or very high needs policy definitions or assess their robustness.

It is likely that these issues will be addressed, following targeted consultation, in the November 2018 report back to Cabinet.

Author: <sup>s 9(2)(a)</sup>, Senior Policy Analyst, Community and Families Policy

Responsible manager: <sup>§ 9(2)(a)</sup>, Policy Manager, Community and Families Policy A10747771

# Aide-mémoire



MINISTRY OF SOCIAL DEVELOPMENT TE MANATÚ WHAKAHIATO ORA

### Meeting

Date:	6 December 2018	Security Level:	IN CONFIDENCE
For:	Hon Carmel Sepuloni, Issues	Minister for Social D	evelopment and Disability
		1 miles	

File Reference: REP 18/11/1596

### Revised approach to Funded Family Care review

Meeting/visit details	4:45pm - 5:15pm, Monday, 10 December 2018, Your Office 5.1 EW				
Expected	Hon David Clark, Minister of Health				
Ministers	Hon Julie Anne Genter, Associate Minister for Health				
Attendees	James Poskitt, General Manager, Community and Families Policy, Ministry of Social Development				
~ 10×5	s 9(2)(a) , Disability Policy Manager, Ministry of Health				
(2)	Phil Knipe, Chief Legal Advisor, Ministry of Health				
Purpose of meeting/visit	The meeting is to discuss the repeal of NZ Public Health and Disability Act 2000 (Part 4A), and options regarding a litigation bar.				
a Collo	You may have the opportunity to discuss the link between Funded Family Care and the Carers Strategy Action Plan.				
Key talking points	You may wish to discuss the following at the meeting: • s 9(2)(f)				
	<ul> <li>MSD is partnering with the Carers Alliance to develop the Carers Strategy Action Plan. Addressing issues relating to Funded Family Care is one of four priority areas the Alliance has signalled for this Action Plan.</li> </ul>				
	<ul> <li>Māori and Pacific people do not often see themselves as carers therefore they are not always accessing services and support. It will useful to clarify how their voices will be heard in decisions about Funded Family Care.</li> </ul>				



### Our partnership with the Carers Alliance

We have been working closely with the Carers Alliance to ensure the views of the care sector are represented in the development of the Action Plan. The Funded Family Care review is one of the four key priorities they have indicated for the Action Plan, along with options around respite, continence and Individualised Funding.

Government initially announced that options around Funded Family Care would be taken to Cabinet in November 2018 – this has now moved to April 2019 (9)(2)(9)(1)

You meet quarterly with the Carers Alliance so your next meeting could be an opportunity to test their comfort with the progress of the Funded Family Care Action plan. Maintaining their support for Funded Family Care will have a flow on effect for the success of Action Plan – longer timeframes  ${}^{s 9(2)(h)}$ 

# The Funded Family Care review relies on Budget 2019 funding

MOH has submitted a Budget bid for 2019 seeking contingency funding to support any changes to Funded Family Care. There is a risk that failing to secure this funding will push the work programme out another year.

### Expanding Funded Family Care could have an impact on the Supported Living Payment (SLP) for carers

Expanding the eligibility criteria and increasing pay rates for Funded Family Care could reduce uptake for SLP carer, and impact how we manage it. Currently there are 8,600 people receiving SLP carer, and 600 people receiving Funded Family Care.

The Funded Family Care proposal includes extending payments to currently excluded groups: partners, spouses and other resident family members under 18 years of age.

Changes to Funded Family Care could also include an increase in payments made to carers. Currently, SLP in combination with additional supports (such as Accommodation Supplement or Hardship Grant) can provide a similar amount of funding to carers as Funded Family Care.

MSD is working with MOH on impacts of changes to Funded Family Care on benefit settings, including any operational impacts.

More information about the different payments available for family carers is outlined in the attached report [REP/18/11/1488].

### The Action Plan will examine how Funded Family Care links into broader issues around financial support and pathways to employment

As part of our work on the Action Plan we have been looking at the financial impacts of the care role and potential options to address this. This includes whether any changes might be considered within the broader benefit system to better support carers.

We are also exploring how Funded Family Care will impact on our work looking into pathways to employment, specifically ensuring the care role provides opportunities for further education, training and employment.

#### Ensuring equity across population groups

As part of the Action Plan we are looking at population groups who we are aware of who disproportionately do not access services, such as Māori and Pacific people. We want to ensure any decisions about Funded Family Care will consider their voices and the disadvantages they face.

MOH will undertake targeted consultation with Māori and Pacific people in early 2019.

	people in early 2019.
	s 9(2)(f)(l⊽)
	s 9(2)(ħ), s 9(2)(f)(lv)
	s 9(2)(f)(iv)
Background	The Funded Family Care review looks at changes to MOH and DHB policies on payments to carers of family members with high or very high needs through disability, long-term chronic health conditions, mental health and addiction, and aged care needs.
ELA.	<ul> <li>The Funded Family Care review has been considering:</li> <li>repeal of Part 4A</li> <li>terms of employment</li> <li>current eligibility exclusions</li> <li>pay rates for family carers</li> <li>operational issues such as the 40 hour pay cap</li> <li>safe, quality care and conditions</li> <li>how Funded Family Care can best work for Māori, Pacific</li> </ul>
ach	people and other communities. MOH and MSD have been working together to coordinate the Funded Family Care review and the Carers Strategy Action Plan. The review is intended to be a key action for the Action Plan.

Next steps

Proposed changes to Funded Family Care will be considered by Cabinet on 10 April 2019, rather than as a staged approach.

MSD officials will be providing you with a more detailed report on key decision points for the Action Plan set out in a revised timeframe by the end of January 2019. This paper will support conversations with your colleagues in February and March to ensure cross-government support for the new five year Action Plan.



Sent: Friday, 1 March 2019 3:57 PM To: <sup>§</sup> 9(2)(a) @parliament.govt.nz> Subject: FW: [DI]/[SD] Advice – Ministerial consultation: Family Funded Care papers [I] - DUE 12noon Tuesday 5th March

From: Brian Coffey Sent: Friday, 1 March 2019 3:35 p.m. To: <sup>\$ 9(2)(a)</sup>; public\_enquiries (ODI); <sup>\$ 9(2)(a)</sup> Cc: i\_request (MSD); James Poskitt Subject: RE: [DI]/[SD] Advice – Ministerial consultation: Family Funded Care papers [I] - DUE 12noon Tuesday 5th March

Please advise by 12noon Tuesday 5th March whether:

• MSD was consulted on the paper (the paper says MSD and ODI were consulted – please confirm)

ODI was consulted and provided feedback

• MSD recommends the Minister supports the proposals (and any caveats to that support)

ODI recommends the Minister supports the proposal and for her noting - the policy changes in the paper are an important response to the UN Committee 2014 concluding observations when New Zealand last appeared at the UN Committee. The concluding observation was critical of New Zealand's previous policy on Funded Family Care and read:.

"Concluding observations on the initial report of New Zealand\* (31 October 2014)

#### Equality and non-discrimination (art. 5)

1. The Committee notes that, in 2012, the New Zealand Court of Appeal affirmed that the policy of not paying some family carers to provide disability support services to adult disabled family members constituted unjustifiable discrimination on the basis of family status. The Committee is concerned that the Public Health and Disability Amendment Act 2013 reversed this court decision by denying carers' pay to some family members. The Committee is also concerned that these provisions also prevent some family members who are carers from making

complaints of unlawful discrimination with respect to the Government's family care policy. The Committee notes that the independent monitoring mechanism has recommended reconsideration of this matter.

2. The Committee recommends that the State party reconsider this matter to ensure that all family members who are carers are paid on the same basis as other carers are, and recommends that family members who are carers be entitled to make complaints of unlawful discrimination in respect of the State party's family care policy."

• There are any key issues the Minister needs to be aware of that impact either her Social Development portfolio or Disability Issues portfolio.

No key issues from an ODI perspective.

Regards

Brian Coffey Director Office for Disability Issues

From: 5 9(2)(a)

Sent: Friday, 1 March 2019 8:51 a.m. To: public\_enquiries (ODI); \$ 9(2)(a) Cc: i request (MSD); Brian Coffey; James Poskitt Subject: [DI]/[SD] Advice - Ministerial consultation: Family Funded Care papers [I] -DUE 12noon Tuesday 5th March Importance: High

Hi All

Please cc I-Requests into advice going back to the Minister's office.

[DI] Advice - Ministerial consultation: Family Funded Care papers [I] [SD] Advice – Ministerial consultation: Family Funded Care papers [I] Due 5 March

Regards

From: 5 9(2)(a)

@parliament.govt.nz] Sent: Thursday, 28 February 2019 5:40 p.m.

To: public\_enquiries (ODI); Tanya Roth; Office\_Chief\_Executive (MSD) Cc: i\_request (MSD); <sup>\$ 9(2)(a)</sup> @parliament\_govt.nz; <sup>\$ 9(2)(a)</sup> @parli @parliament.govt.nz;

@parliament.govt.nz

Subject: RE: Consultation on Family Funded Care papers DUE 12noon Tuesday 5th March

Importance: High

Sorry now attached documents

Sent with BlackBerry Work (www.blackberry.com)

From: s 9(2)(a	) @parliament.govt.nz>		
	y, 28 Feb 2019, 5:06 PM		
To: ODI < <u>odi@msd.govt.nz</u> >, <sup>s 9(2)(ā)</sup>		@msd.govt.nz>, Office Ce	
	Executive@msd.govt.nz>		
Cc: I request <	i request@msd.govt.nz>, s 9(2)(a)	@parliament.govt.nz>, 5	
	@parliament.govt.nz>, \$ 9(2)(a)	@parliament.govt.nz>, <sup>5</sup> @parliament.govt.nz>, <sup>5</sup> 9(2)	
s 9(2)(a)	@parliament.govt.nz		

Subject: Consultation on Family Funded Care papers DUE 12noon Tuesday 5th March

Good afternoon,

Please see the attached cabinet paper about changes to Family Funded Care.

The policy changes will ensure that disabled people have the choice of paying a family member to provide their allocated support and home care.

The paper intends to change eligibility so disabled people can pay their spouse or partner, and for children under 18 to receive Family Funded Care.

The paper will increase pay rates so they are comparable with the wider care and support workforce.

The paper intends to repeal Part 4A, and the litigation bar. This is subject to the above policy changes and to Budget 2019 decisions.

Please advise by 12noon Tuesday 5th March whether:

- MSD was consulted on the paper (the paper says MSD and ODI were consulted please confirm)
- MSD recommends the Minister supports the proposals (and any caveats to that support)
- There are any key issues the Minister needs to be aware of that impact either her Social Development portfolio or Disability Issues portfolio.

Please feel free to contact me should you have any queries. Thanks, \$ 9(2)

Sent with BlackBerry Work (www.blackberry.com)

From:	s 9(2)(a)
То:	s 9(2)(a) @parliament.govt.nz
Cc:	s 9(2)(a) ; James Poskitt; Brian Coffey; i request (MSD)
Subject:	FW: [DI]/[SD] Advice – Ministerial consultation: Family Funded Care papers [I] - DUE 12noon Tuesday 5th March
Date:	Tuesday, 5 March 2019 10:12:20 AM
Attachments:	image001.png 2018-11-02 [Report] Payments to family carers.pdf image002.png

### His 9(2),

Please find our advice on the FFC Cabinet paper below. I understand that ODI has responded separately.

- MSD has been consulted on the paper.
- MSD recommends the Minister supports the proposal.

### The Carers' Strategy Action Plan and Funded Family Care

 MSD has been working closely with the Ministry of Health on the proposed changes to Funded Family Care (FFC). The proposed changes are likely to be a key action area under the Carers' Strategy Action Plan, which is being developed this year.

### Impacts for people receiving Supported Living Payment

- The proposed changes to FFC are likely to have an impact on eligibility and payment rates for Supported Living Payment Carer (SLP Carer). A person can be eligible for both FFC and SLP Carer. However, because SLP Carer is income tested, receiving FFC will abate the rate of SLP Carer.
- There will also be impacts for some people receiving SLP as a person with a health condition or disability. This is where they have a partner carer, who was not previously working and who becomes eligible for FFC due to the changes. Because SLP is income tested, where the person receiving SLP has a partner who receives FFC, their SLP will abate.
- The extent of these impacts are unknown, difficult to model, and depend on uptake of FFC. The Ministry of Health will continue to work with us during implementation of the changes. The report *Payments to family carers* (attached) provides further advice on these issues [REP/18/11/1488 refers].
- You may want to note that in October 2018 regulations were passed to exempt payments made to a disabled person, through Disability Support Services, from income and asset testing for social assistance, where the payment was made for the purpose of purchasing services. This includes payments made through FFC for the disabled person to employ a family carer.

### Removal of the Litigation Bar

One of the proposed changes is to remove the litigation bar, which currently
prevents claims challenging FFC policies on the basis of unjustified
discrimination. There have been ongoing national and international challenges to
FFC since 2013. The most recent was the *King* Proceedings, which was settled
in December 2018. <sup>s 9(2)(f)(IV), s 9(2)(ba)(I)</sup>

s 9(2)(f)(iv), s 9(2)(ba	a)(I)		
			-

Feel free to give me a call if you have any questions or concerns.

Thanks,

5 9(2)(a)

### Policy Analyst |Social Sector Policy

Ministry of Social Development

The Aurora Centre, 56 The Terrace | PO Box 1556 | Wellington 6140 | New Zealand

s 9(2)(a)

?

From: <sup>5</sup> 9(2)(a) Sent: Friday, 1 March 2019 9:05 a.m. To: <sup>5</sup> 9(2)(a) Cc: | request (MSD); Brian Coffey; James Poskitt; public\_enquiries (ODI); <sup>5</sup> 9(2)(a)

Subject: RE: [DI]/[SD] Advice – Ministerial consultation: Family Funded Care papers [I] - DUE 12noon Tuesday 5th March

Thanks <sup>5</sup> 9(2), That's great

 From: s 9(2)(a)
 @parliament.govt.nz]

 Sent: Friday, 1 March 2019 9:00 a.m.
 To: s 9(2)(a)

 Cc: I request (MSD); Brian Coffey; James Poskitt; public\_enquiries (ODI); s 9(2)(a)

Subject: RE: [DI]/[SD] Advice – Ministerial consultation: Family Funded Care papers [I] - DUE 12noon Tuesday 5th March

Good morning 9(2)

An email with bullet points would be great.

Thank you,

s 9(2) (a)

| Private Secretary, Social Development

5 9(2)(a)

Office of Hon Carmel Sepuloni MP, Minister for Social Development, Minister for Disability Issues, Associate Minister for

Pacific Peoples, Associate Minister for Arts, Culture and Heritage

#### Email disclaimer:

Please note information about meetings related to the Ministers' portfolios will be proactively released (this does not include personal or constituency matters). For each meeting in scope, the summary would list: date, time (start and finish), brief description, location, who the meeting was with, and the portfolio. If you attend a meeting with the Minister on behalf of an organisation, the name of the organisation will be released. If you are a senior staff member at an organisation, or meet with the Minister in your personal capacity, your name may also be released. The location of the meeting will be released, unless it is a private residence. The proactive release will be consistent with the provisions in the Official Information Act, including privacy considerations. Under the Privacy Act 1993 you have the right to ask for a copy of any personal information we hold about you, and to ask for it to be corrected if you think it is wrong. If you'd like to ask for a copy of your information, or to have it corrected, or are concerned about the release of your information in the meeting disclosure, please contact the sender. You can read more about the proactive release policy at <u>https://www.dia.govt.nz/Proactive-Release#MS</u>

This email communication is confidential between the sender and the recipient. The intended recipient may not distribute it without the permission of the sender. If this email is received in error, it remains confidential and you may not copy, retain or distribute it in any manner. Please notify the sender immediately and erase all copies of the message and all attachments. Thank you.

From: s 9(2)(a)	@msd.govt.nz]		
Sent: Friday, 1 March	2019 8:55 AM		
To: <sup>s 9(2)(a)</sup>	@parliament.govt.nz>		
Cc: i_request (MSD) <i< td=""><td>_request@msd.govt.nz&gt;; Brian Coffey<sup>s 9(2)(a)</sup></td></i<>	_request@msd.govt.nz>; Brian Coffey <sup>s 9(2)(a)</sup>		
James Poskitt s 9(2)(a)	; public_enquiries (ODI) <odi@msd.govt.nz>;</odi@msd.govt.nz>		
s 9(2)(ā)	@msd.govt.nz>; 5 9(2)(a)		
0	Omsd.govt.nz>		
Subject: RE: [DI]/[SD]	Advice – Ministerial consultation: Family Funded Care papers [I] - DUE		

12noon Tuesday 5th March

#### H5 9(2)

Your request has just come through. Yes, we've seen the paper and provided comment. Are you happy to receive advice by email or are you looking for an Aide Memoire?

### Ngā mihi s 9(2)

s 9(2)(a) Manager | Social Sector Policy, Community and Families Group

### s 9(2)(a)

The Aurora Centre | Level 9 | 56 The Terrace | P O Box 1556 | Wellington 6140 |
New Zealand



Sent: Friday, 1 March 2019 8:51 a.m. To: public\_enquiries (ODI); <sup>\$ 9(2)(a)</sup> Cc: i\_request (MSD); Brian Coffey; James Poskitt Subject: [DI]/[SD] Advice – Ministerial consultation: Family Funded Care papers [I] - DUE 12noon Tuesday 5th March Importance: High

Hi All

Please cc I-Requests into advice going back to the Minister's office.

[DI] Advice – Ministerial consultation: Family Funded Care papers [I]
 [SD] Advice – Ministerial consultation: Family Funded Care papers [I]
 Due 5 March

Regards

s 9(2)

 From: § 9(2)(a)
 @parliament.govt.nz]

 Sent: Thursday, 28 February 2019 5:40 p.m.

 To: public\_enquiries (ODI); § 9(2)(a)
 Office\_Chief\_Executive (MSD)

 Cc: i request (MSD); § 9(2)(a)
 e@parliament.govt.nz; § 9(2)(a)

 @parliament.govt.nz;
 § 9(2)(a)

 @parliament.govt.nz;</td

Sorry now attached documents

### Sent with BlackBerry Work (www.blackberry.com)

From:5	@parliament.govt.nz>	
Date: Thursda	y, 28 Feb 2019, 5:06 PM	
To: ODI <odi< td=""><td>@msd.govt.nz&gt;, \$ 9(2)(a)</td><td>03@msd.govt.nz&gt;, Office Ce</td></odi<>	@msd.govt.nz>, \$ 9(2)(a)	03@msd.govt.nz>, Office Ce
<office chief<="" td=""><td>Executive@msd.govt.nz&gt;</td><td></td></office>	Executive@msd.govt.nz>	
Cc: I request	i request@msd.govt.nz>, \$ 9(2)(a)	@parliament.govt.nz>.s
1000	@parliament.govt.nz>\$ 9(2)(a)	@parliament.govt.nz>, \$ @parliament.govt.nz>, \$ @parliament.govt.nz>, \$
5 9(2)(a)	@parliament.govt.n	

Subject: Consultation on Family Funded Care papers DUE 12noon Tuesday 5th March

Good afternoon,

Please see the attached cabinet paper about changes to Family Funded Care.

The policy changes will ensure that disabled people have the choice of paying a family member to provide their allocated support and home care.

The paper intends to change eligibility so disabled people can pay their spouse or partner, and for children under 18 to receive Family Funded Care.

The paper will increase pay rates so they are comparable with the wider care and support workforce.

The paper intends to repeal Part 4A, and the litigation bar. This is subject to the above policy changes and to Budget 2019 decisions.

Please advise by 12noon Tuesday 5th March whether:

MSD was consulted on the paper (the paper says MSD and ODI were consulted –

please confirm)

- MSD recommends the Minister supports the proposals (and any caveats to that support)
- There are any key issues the Minister needs to be aware of that impact either her Social Development portfolio or Disability Issues portfolio.

Please feel free to contact me should you have any queries. Thanks, \$ 9(2)

Sent with BlackBerry Work (www.blackberry.com)

------ This email and any attachments may contain information that is confidential and subject to legal privilege. If you are not the intended recipient, any use, dissemination, distribution or duplication of this email and attachments is prohibited. If you have received this email in error please notify the author immediately and erase all copies of the email and attachments. The Ministry of Social Development accepts no responsibility for changes made to this message or attachments after transmission from the Ministry. -----



# Report

 Date:
 2 November 2018
 Security Level: IN CONFIDENCE

To: Hon Carmel Sepuloni, Minister for Social Development

### **Payments to family carers**

### Purpose of the report

1 As requested, this report provides information on the payments available to people who care for a family member or friend with a health condition, injury or disability. This provides context for the Funded Family Care Cabinet paper being prepared by the Ministry of Health.

### **Recommended** actions

It is recommended that you:

- 1 **note** that government provides a range of payments to carers through the health, accident compensation and benefit systems
- 2 **note** that there is no historic alignment of rates across the payments, due to the differing history and context for the payments
- 3 **note** that any changes to Funded Family Care may impact the number of people receiving Supported Living Payment carer benefit
- 4 **note** that we are considering potential options to respond to the additional costs of care through the Carers' Strategy Action Plan

2/11/18

James Poskitt General Manager Community and Families Policy

Date

Hon Carmel Sepuloni Minister for Social Development Date

### Background

- 2 The Ministry of Health (MOH) has provided your Office with an outline of the Funded Family Care (FFC) Cabinet paper, which proposes policy and legislative changes to FFC.
- 3 Following this, your Office requested information on the similarities and differences between FFC and the Supported Living Payment carer (SLP carer) benefit. By way of comparison, this paper also includes information on the Accident Compensation Corporation (ACC) paid family care policy and the MOH individualised funding (IF) policy.

### There are a range of payments available to carers

- 4 Government provides a range of payments to carers, through the health, accident compensation and benefit systems. This paper focuses on four of those payments:
  - SLP carer: provides income support to people who care fulltime at home for someone (other than their spouse or partner) who is a patient requiring care, who would otherwise require hospital, rest home or residential disability care. This payment is income tested, and is administered by the Ministry of Social Development (MSD).<sup>1</sup>
  - **FFC:** provides income to carers (through payment to the person-who requires care or through a provider), where the person being cared for would otherwise require paid professional or residential care. This is payment is made in the health system. FFC in the context of this paper refers to both the MOH Disability Support Services funded family care policy, and the District Health Board paid family care policy.
  - ACC paid family care policy: provides income to carers where someone requires care as the result of an injury.
  - IF: provides increased choice and control for the disabled person who requires support, including who provides this support, and how and when they use it. IF can only be paid to family members who are not living in the same household as the person they are caring for. This payment is also made in the health system, specifically the disability support system.
- 5 A carer may receive income from more than one of these payments, for example from SLP carer, FFC and IF. However, the income received from these payments will abate the rate of SLP carer.
- 6 A carer's eligibility for one of these payments is generally based on the reason the care recipient requires support (for example due to a health condition, injury or disability).
  - It is important to note that currently the only payment which spouses and partners are eligible for is the ACC paid family care policy.

The context for these payments differs between Ministries and funding streams

- 8 Given that payments to carers are provided through the health, accident compensation and benefit systems, each payment has a different history and operating context. For instance, the SLP carer payment is historically anchored in social security. It provides financial support in the absence of market income.
- 9 The ACC paid family care policy is paid in the context of a no fault, social insurance scheme based on contributions made by employers and employees. It enables those

<sup>&</sup>lt;sup>1</sup> Note that some carers may also qualify for supplementary supports, including Child Disability Allowance and Accommodation Supplement.

who have been injured to get the support they require to recover, and enables that support to be provided by a family member, friend or a contracted carer.

- 10 The current FFC policy (which is currently under review)<sup>2</sup> responds to legal challenges to the former blanket policy of not paying family carers. The current policy is underpinned by two broad tenets:
  - the funding of support services, including payments to family carers, should be kept within sustainable limits
  - in the context of funding of support services, families generally have primary responsibility for the wellbeing of their family members.
- 11 IF is paid in the context of creating greater choice and control for disabled people. This enables disabled people who require care to choose who, when and how care is provided. However, IF cannot be used to employ or contract a spouse or partner, or family members who live in the same house as the disabled person who requires care.
- 12 The different contexts for payments for carers means there has been no alignment of rates between these different types of payments. In addition, many supports are generally focused on the needs of the person who is receiving care, as opposed to the needs of the carer.

### Who receives SLP carer?

- 13 As at June 2018 there were approximately 8,600 people receiving the SLP carer benefit. The average SLP carer recipient is 45 years of age and female. Of the people receiving SLP carer, 38 percent are Māori, 30 percent are New Zealand European, 17 percent are Pacific and 15 percent are unspecified or other.
- 14 We do not have information on the reason that care is required (ie whether a person receiving SLP carer is caring for someone with a health condition, injury or disability). However, we do have data on the benefit that is being paid to care recipients. As at June 2018, of the people being cared for by someone on SLP carer, approximately:
  - 3,700 were receiving Superannuation
  - 2,600 were receiving SLP
  - 2,200 were not receiving a benefit (many of these will be children)
  - 100 were receiving other forms of benefit, for example Emergency Benefit.
- 15 From this we can infer that SLP carers are most commonly caring for parents or parents-in-law or a child (including adult children) with a disability.<sup>3</sup>

# Changes to FFC may have impacts on the number of recipients of SLP carer

- 16 In order to be eligible for FFC or SLP carer, a person must be providing care that would otherwise be provided by a contracted provider or in a residential setting. While the criteria for these two payments are quite similar, current take up for FFC is low as at August 2018 there were approximately 600 people receiving FFC. In comparison, as at June 2018, 8,600 people were receiving SLP carer.
- 17 There are likely to be a number of reasons for the large difference in the number of recipients of these two payments:

<sup>&</sup>lt;sup>2</sup> The Ministry of Health is working closely with Oranga Tamariki, Inland Revenue, ACC, and the Ministries of Social Development, Education, Business, Innovation and Employment in order to identify and mitigate the impact of any policy changes to FFC on other carer payments.

<sup>&</sup>lt;sup>3</sup> Note that caring for a spouse or partner is excluded by definition, as spouses and partners are not eligible for SLP carer.
- those receiving SLP carer may also be receiving additional supports (for example Accommodation Supplement or Hardship Grants), which can work out to a similar amount per week as FFC
- the employment contract with the disabled person being cared for under the MOH Disability Support System FFC can be complex for the carer
- access to FFC has typically been more tightly managed than SLP carer
- carers may have more awareness of the support available through MSD.
- 18 Depending on the changes made to expand the eligibility criteria for FFC, some people who are currently receiving SLP carer may become eligible for FFC. This may lead to a reduction in the numbers receiving SLP carer (or the amount they receive after abatement), though we do not expect this to be significant. It is difficult to model the impact of a change in FFC policy on the support offered by the MSD. Even if changes to the FFC policy result in higher pay rates and more income, carers may still be eligible for support from MSD.
- 19 MSD is working with MOH on the impacts of changes to FFC on benefit settings. Once the changes to FFC are confirmed, we will need to work through any operational impacts.

# The cost of care in the context of the Carers' Strategy Action Plan

- 20 As part of the development of the Carers' Strategy Action Plan, we are looking at the financial impact of being a carer, and considering potential options to address this issue. This includes whether any changes may be considered within the benefit system to better support carers.
- 21 We are working closely with the Welfare Expert Advisory Group Secretariat, to ensure that our advice is aligned where possible.
- 22 We also know that it is complex for carers to navigate the services and supports that might be available to them, and we will be exploring options to support carers to access the full range of support available across government.

### Next steps

- 23 We will provide your Office with an aide-memoire to support you with Cabinet decisions on FFC.
- 24 We will continue to keep you updated on progress towards developing the new Action Plan.

# Appendix One: Comparing Supported Living Payment carer with paid family care policies

25 The following table provides a comparison of SLP carer, FFC, the ACC paid family care policy and individualised funding.

	Supported Living Payment Carer (SLP carer)	Funded Family Care (FFC)	Accident Compensation Authority (ACC)	Individualised Funding (IF)
Legislative Basis for Payment	The Social Security Act 1964 sets out the legal requirements for SLP carer. Section 40A: The purpose of the supported living payment (carer) is to provide income support to people because they are required to give fulltime care and attention at home to some other person (other than their spouse or partner) who is a patient requiring care. Section 40D outlines the eligibility criteria for SLP carer. These are outlined in the eligibility criteria section below.	Part 4A of New Zealand Public Health and Disability Act 2000 sets out the framework for paid family care policies. Note that this legislation is likely to be repealed.	The Accident Compensation Act 2001 sets out the requirements and key aspects for ACC's provision of 'attendant care'. Schedule 1, clause 12, defines attendant care as: • personal care, eg help to move and take care of basic needs such as bathing, feeding and toileting • assisting with the cognitive tasks of daily living, such as communication, orientation, planning • completing tasks protecting the client from further injury in their ordinary environment • training a person to provide attendant care, if ACC agrees to fund the training.	There is no legislative basis for IF.
Policy Intent	To provide income support to those who cannot work due to providing fulltime care to someone other than	To provide for resident family carers to care for their family member with high or very high needs, where	To provide payment to family carers where someone requires care as the result of an injury.	To provide increased choice and control for the disabled person who requires support, over who provides

	their spouse/partner.	the person being cared for would otherwise require paid contracted care.		this support, and how and when they use it.
Description of the Payment and Eligibility Criteria	To qualify for SLP carer, a person must be providing fulltime care and attention to a person (other than their spouse or partner), at home who would otherwise need: • hospital care • rest home care • rest home care • care of the kind referred to in section 141 of the Oranga Tamariki Act 1989, which is extended care services provid ed for severely disabled children and young persons • care of an equivalent kind.	The Ministry of Health's Disability Support Services Funded Family Care policy: For specific family members who live in the same residence as the person being supported to provide personal care and household management support in the home for eligible disabled people aged 18 years or over, assessed as having high or very high needs, employment and paid by the disabled person with funding from the Ministry. The District Health Board Paid Family Care policy: For specific family members who live in the same residence as the person being supported to provide personal care and household management support for eligible people aged 18 years or over, assessed as having high or very high needs through long-term chronic health conditions, mental health and addiction and aged care needs, employed and paid by a provider with	Where ACC covers a person's injury, and that person requires home help (for example with cleaning) or attendant care (for example help with personal activities such as showering and dressing) they can choose to have either a contracted caregiver or a family member provide that care. Where the family member is chosen, they will receive a payment to provide care.	IF can be used to: • purchase household management and personal care provided by support workers • purchase respite. IF cannot be used to employ or contract support workers who are: • the spouse / partner or parents of the disabled person; or • family members who live in the same house as the disabled person.

.

,

		funding from DHBs.		
Payment Rates	Paid at a weekly rate of \$270.	MOH/DSS policy: Adult minimum wage. DHB policy: rate comparable to contracted carers.	Rate comparable to contracted carers.	Rate comparable to contracted carers.
Number of recipients (it is possible that some carers are receiving two or more of these payments)	8,600 as at June 2018.	600 as at August 2018.	2,700 as at May 2018.	Approximately 3,600 clients use IF, as at November 2018. However, we cannot quantify how many clients employ a non-resident family member to provide care. Note that any non- resident family carer employed under IF would not be considered the disabled persons primary caregiver.

File ref: REP/18/11/1488

Author: <sup>\$ 9(2)(a)</sup>, Policy Analyst, Social Sector Policy Responsible manager: <sup>\$ 9(2)(ā)</sup>, Policy Manager, Social Sector Policy

From: To: Cc:	s 9(2)(ā) s 9(2)(a) James Poskitt; s 9(2)(ā) Brian Coffey	; i_request (MSD);
Subject:	Consultation - Funded Family Care paper for SWC	
Date:	Friday, 10 May 2019 3:30:22 PM	
Attachments:	image001.png	

Kia ora \$ 9(2) ,

Please find below MSD and ODI's responses to your questions about the Funded Family Care paper for SWC:

- MSD and ODI have been consulted on this paper and have commented on various iterations
  - MSD provided feedback on the draft Cabinet paper in February and April of 2019 – with ODI's input
  - MSD provided feedback on the draft RIA in March 2019 with ODI's input
- MSD recommends the Minister support the proposals
  - ODI have raised a question about why the proposed eligibility for FFC limits people under the age of 18 with high or very high needs to receive FFC from resident parents or family members (who are 18 years and over)
    - They suggest that age 18 does not take into account that young carers often provide care for their disabled siblings, particularly in cases where the parents also have a disability or mental health issue. This is a very common scenario.
    - This could also have the impact of the parent only being allowed to provide this support, exhausting them and not considering the effects of this on the other children in the family.
    - We are checking with Health about this query and will update your office.
- There is one issue the Minister may wish to be aware of:
  - FFC is part of the broader cross government support available to disabled people and carers, which also includes the Supported Living Payments (SLP) led by MSD
    - MSD is continuing to work with MOH about any implications that the proposed changes on FFC will have on SLP and access to these payments
    - It should also be noted that, at present, FFC eligibility exclusions state that family carers cannot be paid when the family carer is a spouse. The SLP also currently does not pay spouses who are carers. The proposed changes to FFC would remove eligibility exclusions, meaning carers who are spouses could receive payment

# s 9(2)(a)

Policy Analyst | Social Sector Policy Ministry of Social Development

The Aurora Centre, 56 The Terrace | PO Box 1556 | Wellington 6140 | New Zealand s 9(2)(a)



From:	s 9(2)(a)	
To:	s 9(2)(a) <u>@parliament.govt.nz</u>	
Cc:	Brian Coffey; i request (MSD); ODI (MSD); \$ 9(2)(a) ; Julia Bergman; Simon MacPherson	
Subject:	Consultation: Government Response to the petition on Funded Family Care	
Date:	Friday, 30 August 2019 9:35:12 AM	
Attachments:	Government Response to the petition of Sushila Butt 19 August 2019.docx	

His 9(2)

ODI's feedback on this paper is below. Thanks,

s 9(2)

Office for Disability Issues feedback on the Cabinet Paper: Government Response to the report of the Health Committee on Petition of Sushila Butt and 964 others: stop discriminating against family carers

#### Has ODI been consulted on the paper?

Yes. We recommended the addition of a Disability Perspective paragraph. This suggestion was not taken up.

#### ODI feedback, issues and risks etc

ODI supports the recommendation that Cabinet approve the government response to the petition, and we welcome the proposed changes to Funded Family Care.

The issues highlighted in the petition have previously invited criticism from the United Nations Committee on the Rights of Persons with Disabilities about NZ's position. In addition, the 2014-2018 Disability Action Plan included an action to resolve these matters, however, little progress had been made. We are pleased to see action on these issues now.

Given the paper is fundamentally about caring for disabled family members, we re-state our recommendation that a Disability Perspective paragraph be included. The paragraph should relate to how the proposed changes create better 'choice and control', which is a NZ Disability Strategy outcome, and it also gives effect to the UN Convention on the Rights of Persons with Disabilities, in particular Article 28: Adequate standard of living and social protection.

#### From: 5 9(2)(a)

Sent: Friday, 23 August 2019 9:52 AMTo: public\_enquiries (ODI) <odi@msd.govt.nz>;\$ 9(2)(a)@msd.govt.nz>Cc: i\_request (MSD) <i\_request@msd.govt.nz>;Brian Coffey \$ 9(2)(a)@msd.govt.nz>;DCE\_Office\_ServiceDelivery (MSD) <DCE\_Office\_ServiceDelivery@msd.govt.nz>;Julia Bergman\$ 9(2)(a)@msd.govt.nz>;

**Subject:** [DI]/[SD] Advice – Consultation: Government Response to the petition on Funded Family Care [I] - Due 4.00pm 30 August

#### Hi everyone

Please cc i-requests into advice going back to the Minister's office.  $\frac{59(2)}{2}$  - is this for you?

[DI] Advice – Consultation: Government Response to the petition on Funded Family Care [I]
 [SD] Advice – Consultation: Government Response to the petition on Funded Family Care [I]
 Due 30 August

Regards

s 9(2-)

## From: \$ 9(2)(a)

Sent: Friday, 23 August 2019 9:37 AM
To: i\_request (MSD) ; public\_enquiries (ODI) ; DCE\_Office\_ServiceDelivery (MSD)
Cc: Brian Coffey
Subject: FW: FOR CONSULTATION: Government Response to the petition on Funded Family Care

Hi,

Attached is the draft Cabinet paper, *Government Response to the Report of the Health Committee on Petition of Sushila Butt and 964 others: stop discriminating against family carers.* 

Can you please review and let me know whether:

- MSD/ODI have already been consulted on this paper

- you have any feedback on this paper, including any risks/concerns.

Please send MSD and ODI feedback separately and please respond to me acknowledging this email with who is holding the pen for both MSD and ODI.

# Can you please have your feedback to me by 4:00pm Friday 30 August 2019.

Let me know if you have any questions.

Thank you



@parliament.govt.nz

Office of Hon Carmel Sepuloni MP, Minister for Social Development, Minister for Disability Issues, Associate Minister for Pacific Peoples, Associate Minister for Arts, Culture and Heritage

#### Email disclaimer:

Please note information about meetings related to the Ministers' portfolios will be proactively released (this does not include personal or constituency matters). For each meeting in scope, the summary would list: date, time (start and finish), brief description, location, who the meeting was with, and the portfolio. If you attend a meeting with the Minister on behalf of an organisation, the name of the organisation will be released. If you are a senior staff member at an organisation, or meet with the Minister in your personal capacity, your name may also be released. The location of the meeting will be released, unless it is a private residence. The proactive release will be consistent with the provisions in the Official Information Act, including privacy considerations. Under the Privacy Act 1993 you have the right to ask for a copy of any personal information we hold about you, and to ask for it to be corrected if you think it is wrong. If you'd like to ask for a copy of your information, or to have it corrected, or are concerned about the release of your information in the meeting disclosure, please contact the sender. You can read more about the proactive release policy at <u>https://www.dia.govt.nz/Proactive-Release#MS</u>

This email communication is confidential between the sender and the recipient. The intended recipient may not distribute it without the permission of the sender. If this email is received in error, it remains confidential and you may not copy, retain or distribute it in

any manner. Please notify the sender immediately and erase all copies of the message and all attachments. Thank you.

t of Scope			

From: 5 5(2)(d)	(	@msd.govt.nz>	
Sent: Wednes	day, 4 September 2019 12:01 F	PM	
To 9 Cc: <sup>5 9(2)(a)</sup>	@parliament.govt.nz; i_requ	uest (MSD) <i_request@msd.;< th=""><th>govt.nz&gt;</th></i_request@msd.;<>	govt.nz>
Cc: 5 9(2)(a)	@msd.govt.n	z>; s 9(2)(a)	$S/(Co) \sim U$
1121318	@msd.govt.nz>; <sup>s</sup>	9(2)(a)	@msd.govt.nz>;
s 9(2)(a)	and the state of the second	@msd.govt.nz>; \$ 9(2)(a)	
	@msd.govt.nz>; s 9(2)(a)		@msd.govt.nz>
Subject: Gove	rnment Response to the petitic	on on Funded Family Care	

Kia oras 9(2)

c 0/21/21

MSD has been consulted on this paper, and gave feedback to MoH on 26<sup>th</sup> August.

We support these changes, which will allow New Zealanders to be safe, strong and independent. We, like ODI, would welcome the inclusion of a Disability Perspective paragraph.

We have one point of feedback:

# 1. We have suggested re-wording for paragraph 16:

'A need for greater recognition of, and support for, carers is acknowledged in the New Zealand Carers' Strategy. The draft Carers' Strategy Action Plan 2019-2023 has been developed by a cross-agency working group in partnership with the Carers Alliance.'

NB: It might also be useful to know that two of the four focus areas of the **draft** Action Plan are 'recognising carers and their contribution', and 'caring for carers – supporting wellbeing and building skills'.

Happy to discuss further if you have any questions,

Ngā mihi,

s 9(2)

# Policy Analyst | Social Sector Policy

Ministry of Social Development

The Aurora Centre, 56 The Terrace | PO Box 1556 | Wellington 6140 | New Zealand s 9(2)(a)

?



Sent: Thursday, 11 June 2020 2:39 PM To5 @msd.govt.nz>

Subject: Re: Mahi Aroha: Monitoring and Reporting update - May 2020

His 9(2) - as discussed, and with thanks for your patience.

I am awaiting further information on national Health Information Platform (nHIP) in action 2.2 and Individualised Funding in action 3.5 financial support

s 9(2)(a) FYI and apologies for delay Thanks

s 9(2) (a)

Senior Policy Analyst Disability Policy Strategy Policy and Performance Disability Ministry of Health s 9(2)(a)

From: 's 9(2)(a)

Date: 18/05/2020 06:25 p.m. Subject. Mahi Aroha: Monitoring and Reporting update - May 2020

Kia ora koutou,

I hope you are all keeping safe and well.

I'm aware that you will have all been very busy in the midst of the COVID 19 response and that this will have had an impact on work programmes. However, I just wanted to check in with you all on how work towards *Mahi Aroha* is tracking and what the picture of support for carers is in the recovery from COVID 19. We would very much appreciate it if you could **please fill out this table by COP Monday 1<sup>st</sup> of June** to provide an update on the actions in *Mahi Aroha* that your agency has contributed towards. Once we have received your updates, we will collate them in one document to share around the Working Group.

When filling out the table, please note that we are also interested in learning about relevant work that currently sits outside of *Mahi Aroha* (e.g. research projects, strategies, action plans, COVID 19 response work, etc) which may improve outcomes for carers. Please consider this more peripheral work (particularly supporting agencies) when outlining the contribution that your agency has made, or could make, to each of the actions.



Thanks for all your support on this, and please don't hesitate to reach out if you have any questions ?

Ngā mihi,

	s 9(2)(a)
	Policy Analyst
	Social Sector   Social Development, Child and Youth Policy s 9(2)(a)
	S The Aurora Centre   Level 9   56 The Terrace   P O Box 1556   Wellington   New Zealand

MSD Purpose. We help New Zealanders to help themselves to be safe, strong and independent

This email and any attachments may contain information that is confidential and subject to legal privilege. If you are not the intended recipient, any use, dissemination, distribution or duplication of this email and attachments is prohibited. If you have received this email in error please notify the author immediately and erase all copies of the email and attachments. The Ministry of Social Development accepts no responsibility for changes made to this message or attachments after transmission from the Ministry. -------[attachment "Mahi Aroha Monitoring and Reporting May 2020.docx" deleted

by <sup>s 9(2)(a)</sup> /MOH]

If you are not the intended recipient, do not read, use, disseminate, distribute or copy this message or attachments.

If you have received this message in error, please notify the sender immediately and delete this message. This e-mail message has been scanned for Viruses and Content and cleared by the Ministry of Health's Content and Virus Filtering Gateway

# Monitoring and Reporting May 2020 – *Mahi Aroha: Carers Strategy Action Plan 2019-*2023

Action	Lead and	Action update	Impact of COVID 19
	supporting partners	Please include: - The work that your agency has contributed to this action -The impact or changes you are seeing as a result of this wo -Any planned or upcoming work	Has your work towards this action changed in response to COVID 19? If so, how?

Out of Scope - Please note that some pages have been removed from this document as they are out of scope of the request

Action 3.4: Funded Family Care.	Lead: MOH Supporting:	Funded Family Care (FFC) allows payment of people to care for family members assessed as having high or very high support	Due to the COVID-19 response, some of the changes to funded
Change to health sector Funded Family	DHBs	needs relating to disability, long term chronic health conditions, mental health and addiction and aged care needs.	family care payments have been delayed.
Care policies and repeal of Part 4A of		FFC policies are administered by the Ministry of Health Disability Support Services and District Health Boards.	
the New Zealand Public Health and Disability Act 2000.		On 7 July 2019, the Government announced that FFC will change in 2020. The Government agreed to:	
Disability Act 2000.		<ul> <li>raise pay rates for family carers</li> <li>give people choice about employment arrangements</li> <li>lower the minimum age of carers from 18 to 16 years</li> <li>enable partners and spouses to be eligible for FFC</li> <li>repeal Part 4A of the NZ Public Health and Disability Act 2000.</li> </ul>	
	EE.	MoH is re-engaging with Needs Assessment and Service Coordination (NASC) agencies to start transitioning FFC recipients to either individualised funding (IF) or contracted home and community support services (HCSS) arrangements.	
	$(O)_{\mathcal{D}}$	MOH intends that all current 500 FFC recipients are transitioned to alternative arrangements by 31 August 2020.	

Out of Scope

People moving to the alternative arrangements will transition with their existing support allocation.
The Ministry continues to support NASCs and DHBs to respond to queries related to the FFC changes raised from the community.
A new FFC Section 88 Notice will be issued to revoke the current FFC Notice on a date to be agreed. This approach will align with the completion of the transition of existing FFC recipients to either IF or HCSS and will signal the end of the existing FFC framework.
The repeal of 4A of the New Zealand Public Health and Disability Act 2000 through the New Zealand Public Health and Disability Amendment Bill 2020 214-1 is expected by September 2000.

