

Dear

On 11 November 2019, you emailed the Ministry of Social Development (the Ministry) requesting, under the Official Information Act 1982, the following information:

- 1. Information on the amount of sanctions imposed, the number and type of sanctions imposed since January 2017.
- 2. Information on the particular sanctions imposed and how many for each. For example how many s70A/s192 sanctions have been imposed since January 2017.

For the sake of clarity, your questions are addressed in turn:

1. Information on the amount of sanctions imposed, and type of sanctions imposed since January 2017.

The information requested is publicly available under the documents heading at the following link: <u>www.msd.govt.nz/about-msd-and-our-work/publications-resources/statistics/benefit/latest-quarterly-results/</u> benefit-sanctions.html.

The excel spreadsheet *Quarterly benefit fact sheets- sanction tables December 2019* provides publicly available data about sanctions. This excel spreadsheet is also attached for your reference.

This data includes a breakdown of sanctions by the first reason for the sanction imposed. It is important to note that this data does not include section 192 deductions as these are not sanctions. Statistics regarding section 192 deductions are included in part two of your request.

2. Information on the particular sanctions imposed. For example how many s70A/s192 sanctions have been imposed since January 2017.

From 26 November 2018, section 70A of the Social Security Act 1964 has been replaced by section 192 of the Social Security Act 2018. The section requires the Ministry to reduce the payment of a main benefit in respect of a dependent child where the recipient fails to identify the other parent of the child.

Section 193 of the Social Security Act 2018 sets out the criterion where a section 192 deduction is not applied. You can read more about this on the Work and Income website at the following link: <a href="https://www.workandincome.govt.nz/map/income-support/core-policy/child-support/benefit-rate-reduction-for-carers.html">www.workandincome.govt.nz/map/income-support/core-policy/child-support/benefit-rate-reduction-for-carers.html</a>.

As deductions can be applied and then removed at any time, the Ministry does not report on the number "applied" over a period, rather how many are applied at a point in time. As at the end of June 2019, 11,590 caregivers had 15,071 deductions applied under section 192.

You are provided with two tables which provide the following information:

- Table One: The number of working age caregivers subject to the section 192 deduction as at 30 June, for the period 2016 to 2019.
- Table Two: The number of working age caregivers subject to the section 192 deduction as at 30 June, for the period 2016 to 2019, broken down by Work and Income region.

As part of the welfare overhaul, the Government has made a commitment to repeal Section 192 which will come into effect from 1 April 2020.

The principles and purposes of the Official Information Act 1982 under which you made your request are:

- to create greater openness and transparency about the plans, work and activities of the Government,
- to increase the ability of the public to participate in the making and administration of our laws and policies and
- to lead to greater accountability in the conduct of public affairs.

This Ministry fully supports those principles and purposes. The Ministry therefore intends to make the information contained in this letter and any attached documents available to the wider public shortly. The Ministry will do this by publishing this letter on the Ministry of Social Development's website. Your personal details will be deleted and the Ministry will not publish any information that would identify you as the person who requested the information.

If you wish to discuss this response with us, please feel free to contact <u>OIA Requests@msd.govt.nz.</u>

If you are not satisfied with this response regarding sanctions and deductions, you have the right to seek an investigation and review by the Ombudsman. Information about how to make a complaint is available at <u>www.ombudsman.parliament.nz</u> or 0800 802 602.

Yours sincerely

Bridget Saunders Manager, Issue Resolution, Service Delivery

## Table One: The number of working age caregivers subject to the section 192deduction as at 30 June, for the period 2016 to 2019

As at 30 June	Number of Caregivers	Number of Deductions
2016	14,350	18,026
2017	13,653	17,398
2018	12,508	16,118
2019	11,590	15,071

# Table Two: The number of working age caregivers subject to the section 192 deduction, as at 30 June for the period 2016 to 2019, broken down by Work and Income region.

				As at 3	0 June			
Work and	20	16	20	17	20	18	20	19
Income Region	Number of Caregivers	Number of Deductions						
Northland	828	1,045	856	1,082	808	1,017	675	873
Auckland Metro	5,334	6,825	4,924	6,378	4,464	5,840	4,179	5,486
Waikato	1,298	1,608	1,289	1,631	1,180	1,505	1,058	1,376
Taranaki	672	835	640	795	616	782	549	689
Bay of Plenty	1,464	1,820	1,264	1,589	1,126	1,426	1,086	1,393
East Coast	1,111	1,359	1,065	1,361	931	1,217	823	1,066
Central	722	890	655	818	643	800	578	723
Wellington	730	877	705	860	652	805	598	720
Nelson	435	548	411	524	359	482	371	515
Canterbury	1,054	1,306	1,079	1,389	1,018	1,315	1,004	1,307
Southern	692	903	702	903	672	888	631	882
Other	10	10	63	68	39	41	38	41
Total	14,350	18,026	13,653	17,398	12,508	16,118	11,590	15,071

### Notes on Table One and Table Two:

- The tables include working age caregivers only (18 to 64 years).
- Please note that a caregiver may have more than one section 192 deduction in place at the same time relating to different children in their care.
- The 'Other' Work and Income region includes clients managed from nonregional Service Centres, for instance the Central Processing Unit.



### **Benefit sanctions**

#### December 2019

#### Contents

Sanctions imposed by benefit and recipient characteristics - latest quarter Sanctions imposed by Work and Income Region, last 5 years Sanctions imposed by benefit type, last 5 years Sanctions imposed by dependent children - All main benefits, last 5 years First reason for sanction imposed - All main benefits, last 5 years Sanctions imposed by sanction type - All main benefits, last 5 years Graduated sanctions enforced by benefit type (point-in-time), last 5 years Graduated sanctions enforced by denefit type (point-in-time), last 5 years Percentage of work-tested benefit recipients with sanctions (point-in-time), last 5 years

Definitions	
Benefit sanctions	A sanction is a penalty imposed on a person's benefit for failure to fulfil their obligations. The tables cover work obligations as these are the main reasons for benefit sanctions. Work obligations can include work preparation steps, attending arranged appointments and accepting offers of employment. The majority of people who have work obligations are those receiving Jobseeker Support and Sole Parent Support.
Types of benefit sanctions	Sanctions affect people in a number of ways depending on their circumstances and the number of times they have had a sanction imposed over the last 12 months. Sole parents and couples with dependent children face a maximum 50 per cent reduction of their main benefit when sanctioned. For single people or couples with no dependent children, the first sanction is a maximum 50 per cent reduction of their main benefit; for a second failure they face a 100 percent suspension of their main benefit; a third sanction would result in the main benefit being cancelled. A Grade 1 sanction means the person has failed their obligations for the first time in the last 12 months and has not recomplied within five working days. A Grade 2 sanction occurs if a person has failed their obligations for the second time in the last 12 months and has not recomplied within five working days. A Grade 3 sanction means a person has failed their obligations for the second time in the last 12 months and has not recomplied within five working days. A Grade 3 sanction means a person has failed their obligations for the third time in the last 12 months or has not accepted an offer of suitable employment (job refusal) and has not recomplied within five working days. Most people recomply with their obligations before a sanction is imposed.
Types of data reported	The tables contain two types of data: flow data and point-in-time data. Flow data is the sum of all sanction events that occur in the quarter (e.g. for the March quarter, it is the sum of all sanction events in January, February and March). Point-in-time data is the number of sanctions at that point in time (e.g. for March, it is the number of sanctions as at the end of March). Some data can only be reported at a point in time (e.g. duration of a sanction). The first three tabs contain flow data while the last tab contains point-in-time data.
Gender	From 2 December 2019 updated forms and online applications now include three gender options for clients to choose from, Male, Female, and Gender Diverse. Due to low numbers, those in the Gender Diverse category have been included in the total, but are not shown separately.
	The sum of Male and Female may not add to the total in some cases

Explanatory notes	
Working-age	Working-age people are aged 18-64 years. This definition reflects the minimum age of eligibility for most main benefits and the age of qualification for New Zealand Superannuation.
Dependent child	A child (whether the person's own, a stepchild, adopted, a grandchild or a mokopuna) is considered dependent if they are: • primarily under the care and responsibility of the person receiving the benefit • living with that person as a member of their family • substantially reliant on that person for financial support.
Ethnicity protocols	Ethnicity data is self-identified and multiple ethnicities may be chosen by an individual as fits their preference or self-concept. Multiple selected ethnicities are then prioritised into a hierarchy. The Māori ethnicity has the highest priority in this hierarchy, followed by Pacific peoples. NZ European has the lowest priority. This is to ensure that smaller and politically significant ethnic groups do not get overwhelmed by the larger ethnic groups. A single ethnicity is assigned to an individual based on this hierarchy. Ethnic groups do not currently align with Statistics New Zealand ethnicity groupings.
Suppression	In certain circumstances, low numbers may potentially lead to individuals being identified. Due to these privacy concerns, numbers for some categories of individuals have been suppressed or aggregated. Secondary suppression rules have also been applied when required. Suppressed numbers have been replaced by an 'S'.
Work and Income Regions	Work and Income has 11 geographical regions: Northland; Auckland; Walkato; Bay of Plenty; East Coast; Taranaki, (Taranaki, King Country and Whanganui); Central; Wellington; Nelson, (Nelson, Marlborough and West Coast); Canterbury; and Southern. "Other region" refers to people managed by national units, for example, contact centres and processing centres.

#### Other notes

Percentages may not add up to 100 percent due to rounding.

• The time series for benefit sanctions data begins from March 2014 due to changes in reporting methods.

Sanctions are for working-age main beneficiaries.

Other reasons for sanctions include the person obstructing the job interview process or post-interview process.

People include partners of beneficiaries.

Duration on a graduated sanction is point-in-time data. It shows the duration of a sanction at that point in time; it does not show the overall duration of the sanction.
A small number of non-work tested people may be included in the point-in-time tables because they had a sanction on a previous benefit but have since transferred to a benefit which is not work-tested.

• Total numbers of sanctions include sanctions of working-aged recipients of Supported Living Payment, Emergency Benefit and Youth Payment/Young Parent Payment. Sanctions of recipients of these benefits are not reported separately due to small numbers.

• The first reason for sanction categories have been changed in the Jun-17 quarter. The new reason categories are 'people who failed to attend appointments' (for example, failed to attend or failed to complete an arranged appointment); 'people who failed to prepare for work' (for example, failed to actively participate in activity or failed to undertake activity as directed); 'people who failed to participate in work' (for example, failed to comply with job search requirement step or failed to accept paid employment); and 'other reasons' (for example, failed to meet drug testing obligations, failed to contact Work and Income or failed to engage with Work and Income).

## Sanctions imposed by benefit and recipient characteristics - latest quarter

Dec-19

Recipient characteristic	Jobseeker S	Support	Sole Pa Supp	and the second sec	Total Main Bo	enefits
	Number	%	Number	%	Number	%
Gender					/, <u></u>	
Male	7,182	65.8	110	13.0	7,302	61.6
Female	3,735	34.2	733	87.0	4,552	38.4
Total	10,917	100.0	843	100.0	11,854	100.0
Ethnicity						
NZ European	3,635	33.3	301	35.7	3,958	33.4
Māori	4,862	44.5	394	46.7	5,302	44.7
Pacific peoples	1,129	10.3	69	8.2	1,206	10.2
All other ethnicities	628	5.8	45	5.3	675	5.7
Unspecified	663	6.1	34	4.0	713	6.0
Age Group						
18-24 years	5,362	49.1	208	24.7	5,661	47.8
25-39 years	4,050	37.1	504	59.8	4,556	38.4
40-54 years	1,354	12.4	S	S	1,485	12.5
55-64 years	151	1.4	S	S	152	1.3
Recipient with						
Dependent child(ren)	1,056	9.7	S	S	1,979	16.7
No dependent child(ren)	9,861	90.3	S	S	9,875	83.3
Total	10,917	100.0	843	100.0	11,854	100.0

Sanctions imposed by Work and Income Region last five years

Work and Income Region	Dec-14	Mar-15	Jun-15	Sep-15	Dec-15	Mar-16	Jun-16	Sep-16	Dec-16	Mar-17	Jun-17	Sep-17	Dec-17	Mar-18	Jun-18	Sep-18	Dec-18	Mar-19	Jun-19	Sep-19	Dec-19
Auckland	5,402	5,081	6,143	5,874	5,073	2,996	4,011	3,874	3,215	4,327	4,530	4,526	4,565	4,053	3,339	3,065	2,243	2,252	2,168	2,404	2,404
Bay of Plenty	2,145	2,085	2,304	2,531	2,529	1,933	1,985	2,100	1,712	1,956	1,758	1,700	2,135	2,302	2,056	1,161	1,253	1,102	1,739	1,070	1,510
Canterbury	881	633	655	673	724	638	921	805	587	990	816	686	628	598	482	381	467	409	544	541	616
Central	949	827	1,097	1,167	940	690	934	990	602	947	949	1,028	1,011	761	493	402	478	564	765	778	1,006
East Coast	1,180	1,082	1,144	908	1,212	787	772	648	880	1,251	797	817	1,274	1,380	731	544	380	1,708	1,067	1,034	1,031
Nelson	527	509	568	543	546	442	447	525	415	614	565	440	528	511	323	182	281	337	284	397	463
Northland	1,202	1,062	1,199	1,000	1,077	744	818	905	854	1,003	1,207	852	761	987	1,033	793	630	794	860	610	951
Southern	594	512	800	662	598	433	535	501	423	560	436	533	426	465	398	386	310	343	423	377	415
Taranaki	562	453	591	606	445	437	659	712	801	1,157	1,060	1,082	883	975	860	644	707	626	616	557	847
Waikato	1,991	1,634	2,249	1,947	1,888	1,141	2,030	1,951	1,206	1,500	2,266	1,903	1,739	1,918	1,591	1,252	1,161	1,365	1,930	2,009	1,817
Wellington	1,631	1,529	1,888	1,735	1,321	882	1,237	1,151	615	1,037	1,094	1,002	692	606	772	536	469	587	912	560	692
Other	117	92	87	93	97	41	89	75	45	123	141	155	136	149	136	158	157	103	92	133	102
Total	17,181	15,499	18,725	17,739	16,450	11,164	14,438	14,237	11,355	15,465	15,619	14,724	14,778	14,705	12,214	9,504	8,536	10,190	11,400	10,470	11,854

## Sanctions imposed by benefit type - last five years

Benefit	Dec-14	Mar-15	Jun-15	Sep-15	Dec-15	Mar-16	Jun-16	Sep-16	Dec-16	Mar-17	Jun-17	Sep-17	Dec-17	Mar-18	Jun-18	Sep-18	Dec-18	Mar-19	Jun-19	Sep-19	Dec-19
Jobseeker Support	13,228	12,197	13,956	13,246	12,419	8,807	10,772	10,435	8,555	11,789 3,558	12,076	11,522	11,889	12,032	10,002	8,214	7,334	8,993	10,210	9,464	10,917
Sole Parent Support	3,861	3,229	4,686	4,372	3,919	2,317	3,579	3,723	2,757	3,558	3,414	3,068	2,756	2,537	2,083	1,150	1,050	1,114	1,118	899	843
Total Main Benefits	17,181	15,499	18,725	17,739	16,450	11,154	14,438	14,237	11,355	15,465	15,619	14,724	14,778	14,705	12,214	9,504	8,536	10,190	11,400	10,470	11,854

## Sanctions imposed by dependent children - All main benefits - last five

years

																					Dec-19
Dependent child(ren)	5,633	4,804	6,579	6,120	5,582	3,379	4,920	5,100	3,896	5,266	5,021	4,670	4,364	4,134	3,371	2,131	1,902	2,182	2,347	2,143	1,979
No dependent child(ren)	11,548	10,695	12,146	11,619	10,868	7,785	9,518	9,137	7,459	10,199	10,598	10,054	10,414	10,571	8,843	7,373	6,634	8,008	9,053	8,327	1,979 9,875
Total	17,181	15,499	18,725	17,739	16,450	11,164	14,438	14,237	11,355	15,465	15,619	14,724	14,778	14,705	12,214	9,504	8,536	10,190	11,400	10,470	11,854

## First reason for sanction imposed - All main benefits - last five years

First sanction reason	Dec-14	Mar-15	Jun-15	Sep-15	Dec-15	Mar-16	Jun-16	Sep-16	Dec-16	Mar-17	Jun-17	Sep-17	Dec-17	Mar-18	Jun-18	Sep-18	Dec-18	Mar-19	Jun-19	Sep-19	Dec-19
Recipients who failed to attend appointment(s)	11,500	10,404	12,475	11,438	10,592	7,057	9,878	9,572	7,590	10,554	9,942	9,350	9,528	9,747	7,954	5,914	5,348	6,887	7,170	7,095	8,211
Recipients who failed to prepare for work	3,832	3,007	4,017	4,068	3,994	2,634	2,859	2,931	2,421	3,038	3,750	3,512	3,411	3,358	2,962	2,405	2,060	2,165	2,615	2,173	2,361
Recipients who failed to participate in work	1,757	2,024	2,127	2,115	1,775	1,414	1,622	1,680	1,287	1,790	1,800	1,757	1,719	1,487	1,217	1,112	1,033	1,081	1,568	1,114	1,200
Other reasons	92	64	106	118	89	59	79	54	57	83	127	105	120	113	81	73	95	57	47	88	82
Total	17,181	15,499	18,725	17,739	16,450	11,164	14,438	14,237	11,355	15,465	15,619	14,724	14,778	14,705	12,214	9,504	8,536	10,190	11,400	10,470	11,854

## Sanctions imposed by sanction type - All main benefits - last five years

Sanction type	Dec-14	Mar-15	Jun-15	Sep-15	Dec-15	Mar-16	Jun-16	Sep-16	Dec-16	Mar-17	Jun-17	Sep-17	Dec-17	Mar-18	Jun-18	Sep-18	Dec-18	Mar-19	Jun-19	Sep-19	Dec-19
Graduated	12,815	11,678	14,698	13,719	12,969	8,758	11,728	11,782	9,451	13,174	12,865	12,025	12,049	11,857	9,854	7,571	6,963	8,516	9,369	8,462	9,637
Suspended/Cancelled	4,366	3,821	4,027	4,020	3,481	2,406	2,710	2,455	1,904	2,291	2,754	2,699	2,729	2,848	2,350	1,933	1,573	1,674	2,031	2,008	2,217
Total	17,181	15,499	18,725	17,739	16,450	11,164	14,438	14,237	11,355	15,465	15,619	14,724	14,778	14,705	12,214	9,504	8,536	10,190	11,400	10,470	11,854

### Graduated sanctions enforced by benefit type (point-in-time) -last five years

last 1	rive	ve

Benefit	Dec-14	Mar-15	Jun-15	Sep-15	Dec-15	Mar-16	Jun-16	Sep-16	Dec-16	Mar-17	Jun-17	Sep-17	Dec-17	Mar-18	Jun-18	Sep-18	Dec-18	Mar-19	Jun-19	Sep-19	Dec-19
Jobseeker Support	1,099	1,728	1,510	1,404	1,235	839	1,496	1,391	759	1,817	1,602	1,497	1,416	1,686	1,211	1.177	984	1,581	1,494	1,319	1,268
Sole Parent Support	396	645	581	603	448	377	677	674	336	774	506	508	365	476	359	216	193	271	211		
Total Main Benefits	1,524	2,400	2,223	2,049	1,706	1,235	2,212	2,095	1,105	2,627	2,160	2,037	1,806	2,204	1,601	1,437	1,232	1,887	1,732	1,554	1,413

#### Graduated sanctions enforced

by duration and dependent children (point-in-time) - All main benefits - last five years

Duration of graduated sanction	Dec-14	Mar-15	Jun-15	Sep-15	Dec-15	Mar-16	Jun-16	Sep-16	Dec-16	Mar-17	Jun-17	Sep-17	Dec-17	Mar-18	Jun-18	Sep-18	Dec-18	Mar-19	Jun-19	Sep-19	Dec-19
Recipients with dependent children										S			(		1993 B. C.						
Up to 4 weeks	388	754	767	677	429	268	717	715	245	949	627	592	418	618	400	251	222	383	314	301	200
4 to 8 weeks	168	141	181	149	153	205	168	114	126	155	113	115	110	111	101	64	51	96	80	S	79
Over 8 weeks	93	66	107	100	132	141	106	116	113	65	95	103	98	77	137	118	99	68	104	110	S
Recipients without dependent children Up to 4 weeks	786	1,392	1,160	1,119	890	584	1,213	1.139	542	1,454	1.317	1,222	1,132	1.389	953	998	758	1.336	1,231	1,077	
4 to 8 weeks	5	S	5	S	S	29	S	S	71	S	5	S	41	S	S	S	S	S	S	0	88
Over 8 weeks	S	S	S	S	S	8	S	S	8	S	S	S	7	S	S	S	S	5	S	5	S
Total	1,524	2,400	2,223	2,049	1,706	1,235	2,212	2,095	1,105	2,627	2,160	2,037	1,806	2,204	1,601	1,437	1,232	1,887	1,732	1,554	1,413

## Percentage of work-tested benefit recipients with graduated sanctions (point-in-time) - last five years

	Dec-14	Mar-15	Jun-15	Sep-15	Dec-15	Mar-16	Jun-16	Sep-16	Dec-16	Mar-17	Jun-17	Sep-17	Dec-17	Mar-18	Jun-18	Sep-18	Dec-18	Mar-19	Jun-19	Sep-19	Dec-19
Total number of work-tested benefit recipients with graduated sanctions	1,524	100.000	10000045		1,706	1,235	2,212	2,095	1,105	2,627	1.5.2.2.2		1002233	1.1226.0253		1,437	1,232	1,887	1,732	1,554	-
Total number of benefit recipients with work obligations	215,128	202,837	203,240	205,634	208,533	199,239	201,220	205,472	208,564	198,972	196,942	197,951	201,874	193,987	197,925	205,922	212,866	208,071	213,407	221,001	228,079
Percentage of work-tested benefit recipients with graduated sanctions	0.7%	1.2%	1.1%	1.0%	0.8%	0.6%	1.1%	1.0%	0.5%	1.3%	1.1%	1.0%	0.9%	1.1%	0.8%	0.7%	0.6%	0.9%	0.8%	0.7%	0.6%